	ANDOVER POLICE DEPARTMENT GENERAL ORDER		Number: O2106
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			Distribution: All
Title: UNLAWFUL OR IMPROPER BIAS IN PUBLIC SAFETY– COMPREHENSIVE PLAN		Section: Organization	
Issued: 11/08/2011	Effective: 11/16/2011	Revised: 08/21/2025	
Rescinds: All Previous		Amends: 02/19/2025	
CALEA References: LE 1.2.9			
KLEAP References: 1.2.6			
State / Federal Statutes: K.S.A. 21-5102, 22-4610			
Review: Semi-Annual	Authority: Chief Buck Buchanan		

I. Purpose

To establish a comprehensive plan that emphasizes the Andover Police Department's commitment to unbiased, equitable treatment of all persons in enforcing federal, state, and local laws and providing police services, and implement a style of policing that promotes positive interactions between police officers and all communities.

II. Policy


It is the policy of this agency to function in a proactive manner, to aggressively investigate suspicious persons and circumstances, and to actively enforce the motor vehicle laws, while only stopping or detaining persons when reasonable suspicion exists to believe they have committed, are committing, or about to commit a violation of the law and to do so without interjecting personal biases into the law enforcement decision process.

Additionally, all employees of the Andover Police Department will treat all persons having contact with this agency in a fair, equitable, and objective manner in accordance with law and without consideration of their race, ethnicity, national origin, gender, religion, disability, age, or other individual characteristics.


III. Definitions

A. Acts that constitute unlawful or improper bias in public safety: Include, but are not limited to (KLEAP 1.2.6a):

1. Using race, ethnicity, national origin, gender, religion, disability, or age as a general indicator or predictor of criminal activity.
2. Using the race, ethnicity, national origin, gender, religion, disability, or age of a person in the course of any law enforcement action unless the officer is seeking to detain, apprehend, or otherwise be on the lookout for a suspect sought in connection with a crime who has been identified or described in part by race, ethnicity, national origin, gender, religion, disability or age.

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3. Using the race, ethnicity, national origin, gender, religion, disability, or age of a person in the course of any reasonable action in connection with a status offense, such as runaways, child in need of care, missing persons, and other non-criminal caretaker functions unless the person is identified or described in part by race, ethnicity, national origin, gender, religion, disability or age.
 4. Using race, ethnicity, national origin, gender, religion, disability or age shall not be motivating factors in making law enforcement decisions and/or actions unless the person is identified or described in part by race, ethnicity, national origin, gender, religion, disability or age.
 5. Using race, ethnicity, national origin, gender, religion, disability, or age as the basis for discretionary law enforcement (i.e. who they will cite, arrest, warn, search, release, or which persons(s) to treat with respect and dignity).
- B. Crime:** An act or omission defined by law and classified as felonies, misdemeanors, traffic infractions, or cigarette or tobacco infractions as provided in K.S.A. 21-5102.
- C. Enforcement Action:** Any law enforcement act during a non-consensual contact with an individual(s) in:
1. Determining the existence of probable cause to take into custody or to arrest an individual;
 2. Constituting a reasonable and articulable suspicion that an offense has been or is being committed so as to justify the detention of an individual or the investigatory stop of a vehicle; or
 3. Determining the existence of probable cause to conduct a search of an individual or a conveyance.
- D. Probable Cause:** Reasonable grounds to believe a person has committed or is committing a crime or that a place contains specific items connected with a crime, supported by specific and articulable facts, based on the officer's observations, knowledge, training, and experience, including information from a reliable source.
- E. Racial or other Biased-Based Policing:** The unreasonable use of race, ethnicity, national origin, gender identity/expression, sexual orientation, immigration status, disability, housing status, occupation, language fluency religion, disability, or age by a law enforcement officer in deciding to initiate an enforcement action. It is not racial or other biased-based policing when race, ethnicity, national origin, gender identity/expression, sexual orientation, immigration status, disability, housing status, occupation, language fluency religion, disability, or age is used in combination with other identifying factors as part of a specific individual description to initiate an enforcement action.
- F. Reasonable Suspicion:** A particularized and objective basis, supported by specific and articulable facts, to suspect a person has committed, is committing, or is about to commit a crime. Reasonable suspicion may be based on the officer's observations, knowledge, and experience as well as reasonably trustworthy information known to the officer at the time an action is taken.

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- G. Stop:** A seizure occurring when a law enforcement officer, by force or some show of authority, restrains a person's liberty.


IV. Regulations

- A.** Employees are prohibited from engaging in unlawful or improper bias in their public safety duties as provided in this policy or prohibited by law during any law enforcement activity, including, but not limited to traffic contacts, field contacts, and in asset seizure and forfeiture efforts (LE 1.2.9a; KLEAP 1.2.6b) [E].
- B.** Employees shall report to their supervisor any incidents of unlawful or improper bias in public safety of which they have direct knowledge [C].
- C.** Supervisors shall take appropriate action, including but not limited to coaching and discipline, to assure compliance with this policy and related state and federal statutes (LE 1.2.9c; KLEAP 1.2.6e). All actions taken by supervisors shall be reported to the Chief of Police through the chain of command [C].
- D.** Employees shall not violate the provisions of this General Order or the state or federal statutes pertaining to unlawful or improper bias in public safety or violate the constitutional rights of any person as provided in this General Order [D].
- E.** Employees shall not discourage, intimidate, or coerce a person who believes they have been subjected to unlawful or improper bias in public safety from filing a complaint with the department or the office of the Kansas Attorney General [E].
- F.** Employees shall not seek retribution or otherwise discriminate against a person who has filed an unlawful or improper bias in public safety complaint against an employee of the department [F].
- G.** Employees shall conduct themselves towards the public in a civil and professional manner that connotes a service orientation that will foster public respect and cooperation and promote positive interaction between police officers and all communities [B].

V. Procedures

A. Supervisor Responsibilities

1. Supervisors are responsible for oversight to ensure all officers use reasonableness and properly apply the legal standards for taking enforcement actions or applying law enforcement discretion.
2. Supervisors shall review reports filed on stops by officers and randomly observe officers' actions on vehicle and pedestrian stops.


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3. Supervisors shall take appropriate action, including but not limited to coaching and discipline, to assure compliance with this policy and related state and federal statutes (LE 1.2.9c; KLEAP 1.2.6e).
4. Supervisors should be cognizant of any pattern or practice of possible discriminatory treatment by individual officers or groups of officers. If such a pattern or practice is observed, the supervisor must take immediate steps to further investigate; to intervene in such activity; take corrective action, and report the activity and action taken to the Chief of Police through the appropriate chain of command (LE 1.2.9c; KLEAP 1.2.6e).
5. Supervisors will attend ongoing training to enable them to detect and respond effectively to biased behavior.

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B. Training

1. All sworn personnel of this agency shall attend and successfully complete initial biased-based policing training while attending the academy, as well as annual unlawful or improper bias in public safety training including legal aspects and techniques for recognizing and controlling personal biases in order to police in a race-neutral and non-biased fashion (LE 1.2.9c-d; KLEAP 1.2.6c).
 - a. Distance learning training technology is allowed for unlawful or improper bias training in public safety training.
 - b. The required unlawful or improper bias in public safety training may include directly or indirectly related training intended to address unlawful or improper bias policing issues.
2. Training exemptions referenced in K.S.A. 22-4610 subsection (d)(2)(F) shall be in accordance with the authority granted to the Executive Director of the Kansas Commission on Peace Officers Standards and Training per K.S.A. 22-4610 (c)(2)(A), which in pertinent part provides, "The director may extend, waive or modify the annual continuing education requirement when it is shown that the failure to comply with the requirements was not due to the intentional avoidance of law."
3. All non-sworn personnel within this agency shall attend and successfully complete initial bias-based policing training, as well as annual unlawful or improper bias training in public safety, including legal aspects and techniques for recognizing and controlling personal biases in order to police in a race-neutral and non-biased fashion (LE 1.2.9c; KLEAP 1.2.6c).
 - a. Distance learning training technology is allowed for unlawful or improper bias training in public safety.
 - b. The required unlawful or improper bias in public safety training may include directly, or indirectly related training intended to address unlawful or improper bias policing issues.

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4. If remedial training is required, it will be completed in accordance with General Order M1301 Training: Organization & Administration (LE 1.2.9d)


C. Complaints of Unlawful or Improper Bias in Public Safety

1. Any person who believes they have been subjected to unlawful or improper bias in public safety may file a complaint with the department and/or the attorney general's office.
2. Complaints involving unlawful or improper bias in public safety may be made from any source, whether made in person, by mail, telephone, or fax, and accepted in compliance with General Order M1107 Complaints and Internal Investigations. Whenever possible, the complaint shall be reduced in writing by the complainant, utilizing the Andover Police Department Citizen Complaint Form (APD Form 26).
3. The Citizen Complaint Form will be forwarded to the Chief of Police pursuant to General Order M1107 Complaints and Internal Investigations, and the form will be made available at the Andover Police Department and on its website at www.andoverks.gov.
4. If at any time during a vehicle or pedestrian stop, the person(s) stopped makes a statement implying that the stop was a result of their race, ethnicity, national origin, gender, religion, disability, or age, the officer should attempt to resolve the issue by explaining their actions, but in all cases will inform the person of the department's complaint procedures. Upon conclusion of the stop, the officer making the stop should immediately notify their supervisor.
5. Employees who witness or who are aware of instances of unlawful or improper bias in public safety shall immediately report the incident to a supervisor. The supervisor shall consider this information as an official complaint of unlawful or improper bias training in public safety and handle the complaint in accordance with department policy.


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D. Agency Requirements

1. The department will conduct ongoing community outreach and communication efforts. Such outreach and communication shall include, but not be limited to, posting the following information in the lobbies of the police department and City Hall and on the department's website:
 - a. A statement of the person's right to file a complaint with the agency and/or the Office of the Attorney General;
 - b. An explanation of how to file a complaint with the agency;
 - c. An explanation of how to file a complaint with the Office of the Attorney General;

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- d. An explanation of how to file a complaint with the Office for Civil Rights (OCR) and Kansas Governor Grant Program (KGGP); and
 - e. A description of the department's complaint process.
2. The department will make every effort possible to regularly broadcast information on the City of Andover's Cable Channel regarding citizens' rights in filing complaints, including complaints on unlawful or improper bias in public safety.
3. This General Order is a public document and any person requesting to see it during normal business hours will be provided an opportunity to examine it.
4. All department members will review General Order O2106 "Unlawful or Improper Bias in Public Safety – Comprehensive Plan" annually to ensure understanding and compliance with this policy (LE 1.2.9b).
5. The Chief of Police will file a report not later than July 31st of each year with the Attorney General as required by statute. The report shall be for the period beginning July 1st of the previous year through June 30th of the current year and the report shall be made available for examination by any person requesting to see it during normal business hours (KLEAP 1.2.6f).
6. The annual report shall include:
 - a. The number of unlawful or improper biased-based complaints received.
 - b. The date each unlawful or improper biased-based complaint is filed.
 - c. Action taken in response to each unlawful or improper biased-based complaint.
 - d. The disposition of each unlawful or improper bias complaint.
 - e. The date each unlawful or improper bias complaint is closed.
 - f. Whether or not all department law enforcement officers not exempted by the Kansas Commission on Peace Officers' Standards and Training received the required annual training.
 - g. Whether the department has a policy prohibiting unlawful or improper bias in public safety.
 - h. Whether the department policy mandates specific discipline for sustained complaints of unlawful or improper bias training in public safety.
 - i. Whether the department has a community advisory board.
 - j. Whether the department has an unlawful or improper bias training in public safety comprehensive plan or if it collects traffic or pedestrian stop data.
7. The department will develop and maintain a recruitment General Order to promote the recruitment and hiring of a diverse workforce to ensure the workforce is comprised of people who can police in a race-neutral and non-biased fashion.
8. Annually, the Chief of Police will conduct a documented administrative review of department practices and the comprehensive plan, regarding unlawful or improper bias policing efforts to include citizen concerns/complaints, activities

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with the potential for bias, and any corrective measures taken (LE 1.2.9e; KLEAP 1.2.6d).

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9. The annual administrative review shall include:
 - a. Review of Kansas Law: The Kansas Law regarding Racial or Other Bias-Based Policing, specifically K.S.A. 22-4610, will be reviewed to ensure the Andover Police Department is in compliance with State law.
 - b. Review of Department Policies: The department's General Order O2106 "Unlawful or Improper Bias in Public Safety – Comprehensive Plan" will be reviewed to ensure that it meets the needs of the community and compliance with State law.
 - c. Review of Complaints and Activities: This review will encompass public safety complaints, training initiatives, and activities with potential bias implications, including asset seizure and forfeiture efforts, from the previous 12 months (LE 1.2.9e; KLEAP 1.2.6d).
 - I. The Andover Police Department shall not collect additional demographic data on traffic and field contact stops, in accordance with the decision made and approved by the Andover City Council. However, as part of the department's commitment to fairness and accountability, supervisors shall conduct a monthly review of officer-worn body camera footage. This review will ensure that officers demonstrate impartiality, treating all individuals fairly and without unlawful or improper bias, while also evaluating other key performance metrics. Findings from these reviews will be incorporated into the department's annual review process.
 - II. The department actively engages in collaborative partnerships aimed at breaking down cultural barriers and strengthening connections with the communities we serve. These partnerships will be documented and reviewed as part of the department's ongoing efforts to promote transparency and inclusivity.
10. The Chief of Police will report to the OCR and the KGGP any findings of discrimination against the department issued by a federal or state court or federal or state administrative agency on the grounds of race, color, religion, national origin, sex, disability, or age.

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