Policy 809



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By Order of the Police Commissioner

POLICY

The Baltimore Police Department (BPD) recognizes the importance of enforcing laws and providing people with fair, respectful, and non-discriminatory policing. This policy provides guidance on the issuance of a Civil Citation or Criminal Citation for possession of Cannabis that exceeds the Personal Use Amounts, smoking Cannabis in prohibited areas, and possession with intent to distribute or distributing Cannabis. Enforcement of Cannabis use, possession, or distribution shall reflect the Department's mission to arrest or cite only in the advancement of public safety, and in keeping with the shared goals of the communities it serves.

CORE PRINCIPLES

Constitutional Enforcement. Members may only enforce lesser offenses, whether by issuing a warning, issuing a citation, or making a custodial arrest (See Policy 1106, *Warrantless Arrest Procedures and Probable Cause Standard*), where consistent with Fourth Amendment requirements — i.e., when they have Probable Cause to believe that a person has committed or is committing a criminal infraction or citable offense. In addition, such enforcement must also be consistent with other constitutional requirements, such as avoiding selective enforcement arising out of discriminatory bias (Fourteenth Amendment) or in retaliation for protected speech. (See Policy 317, *Fair and Impartial Policing*, and Policy 804, *First Amendment Protected Activity*).

Non-Discriminatory Policing. Members are prohibited from relying, to any extent or degree, on a person's race, ethnicity, national origin, religion, gender, sexual orientation, age, disability, gender identity or expression, or affiliation with any other similar identifiable group as a factor in conducting a Field Interview, Investigative Stop, vehicle stop, weapons pat-down, search, or arrest except when physically observable as part of an actual or credible description of a specific suspect or suspects in any criminal investigation that includes other appropriate non-demographic identifying factors (such as clothing or associated vehicle). See Policy 317, *Fair and Impartial Policing*.

Most Effective and Least Intrusive Response. A fair and effective response to a violation of the law balances public safety and order in the community against the serious impact of law enforcement action (e.g., loss of liberty; humiliation and stress; loss of income, employment, or housing) on the individual believed to have committed the violation. Where effective in resolving the violation in accordance with law and policy, problem-solving such as a verbal warning is generally preferable to a citation, and a citation is generally preferable to an arrest. As arrest is a last resort, members should refrain from making an arrest unless doing so reasonably advances the goal of public safety or addresses significant or chronic community disorder, and the situation cannot be resolved in a less intrusive manner that is authorized by law and policy.

Community Partnerships. The BPD continuously works with residents and neighborhood leaders to fully understand issues facing the City's diverse communities, and to co-develop strategies in order to

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address those issues. In addition to the advancement of public safety goals, the enforcement of Lesser Offenses must also align with the interests and priorities of the communities which the BPD serves.

DEFINITIONS

Cannabis – Means the plant Cannabis Sativa L. and any part of the plant, including all derivatives, extracts, cannabinoids, isomers, acids, salts, and salts of isomers, whether growing or not, with a delta-9-tetrahydrocannabinol concentration greater than 0.3% on a dry weight basis. Cannabis does not include hemp as defined in § 14–101 of the Agriculture Article.

Cannabis (Amounts) – The following are Cannabis amounts designated by the Statute (in order from least to greatest):

Personal Use Amount of Cannabis

- 1.5 ounces or less of usable Cannabis
- 12 grams or less of concentrated Cannabis
- 750 mg or less of cannabis products containing delta-9-tetrahydrocannabinol
- One or two cannabis plants

NOTE: This amount of cannabis is legal for any person age 21 or older.

Civil Use Amount of Cannabis

- More than 1.5 ounces up to 2.5 ounces of usable cannabis
- More than 12 grams up to 20 grams of concentrated cannabis
- More than 750 mg up to 1,250 mg of cannabis products containing delta-9 tetrahydrocannabinol

Criminal Amount of Cannabis

- More than 2.5 ounces of usable Cannabis
- More than 20 grams of concentrated Cannabis
- More than 1,250 mg of Cannabis products containing delta-9-tetrahydrocannabinol

Civil Citation – Official documentation stating that a person has committed a civil infraction and has been made aware of the infraction by law enforcement.

Criminal Citation – A written charging document issued to a person alleging they have committed a criminal violation of certain misdemeanor statutes or local ordinances in accordance with Criminal Procedure Article §4-101.

Investigative Stop — The temporary involuntary detention and questioning of a person where the person was stopped based on Reasonable Articulable Suspicion that the person is committing, is about to commit, or has committed a crime. It occurs whenever a member uses words or takes actions to make a person halt, ort to keep a person in a certain place, or to compel a person to perform some act. If a reasonable person under the circumstances would believe that they are not free to leave, a "stop" has occurred.

Juvenile Civil Citation – A State Juvenile Civil Citation, from the District Court of Maryland. NOTE: This is the only citation to be used to cite a youth for use or possession of any amount of Cannabis.

Probable Cause – Where facts and circumstances taken as a whole, known to the member at the time of the arrest, would lead a reasonable member to believe that a particular person has committed or is committing a crime. As with Reasonable Articulable Suspicion, Probable Cause is based upon an objective assessment of the facts and circumstances presented to the member.

Reasonable Articulable Suspicion (RAS) – A well founded suspicion based on specific, objective, articulable facts, taken together with a member's training and experience, that a subject has committed, is committing, or is about to commit a crime.

LEGAL BACKGROUND AND DIRECTIVES

General

- 1. All members of the BPD are prohibited from considering demographic category of the person in question to any extent or degree when taking, or refraining from taking, any law enforcement action, except when such information is part of an actual or credible description of a specific suspect in an ongoing investigation that also includes other appropriate non-demographic identifying factors.
- 2. Members are prohibited from conducting Investigative Stops when they lack Reasonable Articulable Suspicion, based on specific and articulable facts, that a person has committed or is committing a crime.
 - 2.1. When making an Investigative Stop, members must inform the person(s) stopped that they are not free to leave.
 - 2.2. Follow all protocols for Investigative Stops and searches as outlined in Policy 1112, Field Interviews, Investigative Stops, Weapons Pat-Downs & Searches.
- 3. Members will not rely on information known at the time to be materially false or incorrect in issuing a citation or making an arrest.
- 4. Members shall use the most effective and least intrusive response appropriate under the circumstances when addressing Cannabis violations such as issuing a verbal warning instead of a citation, or issuing a citation in lieu of an arrest.
- 5. When issuing a Civil Citation, members shall use the Uniform Civil Citation form number (DC-028), revision date (07/2023) (See Appendix B) and adhere to the directives in Policy 808, *Civil Citation Procedures*. For documentation into Axon Records, members shall adhere to the Documentation Requirements below.
- 6. When issuing a Criminal Citation, members must adhere to the directives of Policy 803, *Criminal Citation Procedures*.
- 7. Members who issue a citation to or make an arrest of individuals for possession of the prohibited amounts of Cannabis that justify a citation or arrest shall, in the absence of an official measurement, rely upon their training, knowledge, and experience to determine the unpackaged weight to meet the requirements. This evaluation must be documented by the member in the reports pertaining to the incident.

- 8. Cannabis recovered by a member during their tour of duty shall be submitted to the District's found property box, marked for destruction, by the end of the member's tour of duty, unless related to an offense other than simple possession (e.g., DWI, theft, etc.).
- 9. Members shall conduct a warrant check for all age groups described below. If the person is wanted, arrest the person and do not issue a citation.
- 10. Criminal offenses supersede civil offenses. Therefore, where multiple offenses exist and both criminal and civil offenses are possible, members shall disregard the civil offense and only charge the person criminally.
- 11. Should the person refuse to sign the citation, the member shall write "Refused to Sign" on the signature line of the citation. If a member issues a citation and the recipient refuses to sign, the member shall appear at the initial court appearance (arraignment).

Personal Use Amount of Cannabis

- 12. Only Adults 21 years of age or over MAY LEGALLY use and possess a Personal Use Amount of Cannabis.
- 13. If a person under 21 years of age uses or possesses the Personal Use Amount of Cannabis, it is a civil offense with a maximum fine of \$100 (CR § 5-601(c)(2)(ii)(1)) and they may NOT prepay fines for civil Cannabis violations. (See Section *Youth Under 18 Years of Age* starting at #27 below for directives regarding youth.)

Civil Cannabis Violations

- 14. No person may use or possess the Civil Amount of Cannabis.
 - 14.1. Use or possession of the Civil Amount of Cannabis is a civil offense with a maximum fine of \$250.00. (CR§ 5-601).
 - 14.2. If the person is 21 years of age or over, and it is their first or second offense, they may prepay a fine of \$125 to the District Court within 30 days.
- 15. Smoking Cannabis in a public place and in certain indoor locations prohibiting smoking is a civil offense punishable by a fine:
 - 15.1. First offense: maximum fine is \$50, with a prepay amount of \$25.
 - 15.2. Second or more offenses: maximum fine is \$150, with a prepay amount: \$75.
- 16. No occupant of a motor vehicle may smoke cannabis in a passenger area of a motor vehicle on a highway (CR§ 10-125(b)(3)). It would be considered a non-traffic civil offense with a fine of \$25. (CR§ 10-126).

Criminal Cannabis Violations

Possession of Criminal Amount of Cannabis

- 17. Adults 18 years of age or over who use or possess the Criminal Amount of Cannabis may be charged with a misdemeanor and serve a maximum of six months in prison. (CR § 5-601(c)(2)(i)).
- 18. For Possession of the Criminal Amount, members MUST TRY to charge this crime by Criminal Citation before making an arrest in accordance with Policy 803, *Criminal Citation Procedures*.

Other Criminal Cannabis Violations

- 19. For criminal Cannabis crimes in this section, other than Possession of the Criminal Amount of Cannabis, adults 18 years of age and over may be charged with a misdemeanor and subject to imprisonment not exceeding three years or a fine not exceeding \$5,000 or both. These crimes include:
 - 19.1. Md. Code Ann., Crim. Law § 5-602, "Manufacturing, distributing, possession with intent to distribute, or dispensing controlled dangerous substance."
 - 19.2. Md. Code Ann., Crim. Law § 5-603, "Equipment to produce controlled dangerous substance."

20. Members shall know that:

- 20.1. Possession of the Civil Use Amount of Cannabis or the Personal Use Amount of Cannabis without other evidence does NOT constitute possession with intent to distribute or dispense Cannabis.
- 20.2. "Adult sharing" of the Personal Use Amount of Cannabis is NOT prohibited. It is legal to transfer cannabis between people who are 21 years of age or older as long as there is no exchange of goods or services.

Manufacture, Production Equipment, and Cultivation Restrictions

- 21. Per Md. Code CR § 5-603(b), a person may not cultivate or grow Cannabis, or manufacture a Cannabis product, or manufacture, distribute, or possess a machine, equipment, an instrument, an implement, a device, or combination of them that is adapted to produce Cannabis or a Cannabis product under circumstances that reasonably indicate an intent to use it to produce, sell, or dispense Cannabis or a Cannabis product.
- 22. A person under the age of 21 years may NOT cultivate Cannabis plants.
- 23. Cultivation of Cannabis plants (maximum two plants per residence, regardless of how many adults 21 years of age or over live there) must be out of public view and secured so the plants are not accessible by unauthorized individuals, or people under 21 years of age. Cannabis

plants may only be grown on property owned by the grower or with consent of the property owner. (See CR § 5-601.2 for details regarding Cultivation Restrictions)

Operating a Vehicle or Vessel

24. Permissions granted under Md. Code CR § 5-601 does not affect the current laws (Md. Transportation Article § 21–902 or Natural Resources Article § 8–738) governing Driving Under the Influence of or Driving While Impaired by a controlled dangerous substance, or the laws governing seizure and forfeiture. Members shall consider other evidence in determining whether the driver was impaired or under the influence, and may not rely solely on the odor or presence of Cannabis before effectuating a DUI/DWI arrest or searching for evidence.

Stops and Searches Based on Cannabis

- 25. Members shall not initiate a stop or a search of a person, a motor vehicle, or a vessel based solely on one or more of the following:
 - 25.1. The odor of burnt or unburnt Cannabis;
 - 25.2. The possession or suspicion of possession of Cannabis that does not exceed the Personal Use Amount; or
 - 25.3. The presence of cash or currency in proximity to Cannabis without other indicia of an intent to distribute.
- 26. If a member is investigating a person solely for driving or attempting to drive a motor vehicle or vessel while impaired by or under the influence of Cannabis in violation of Md. Transportation Article § 21–902 or Natural Resources Article § 8–738, the member shall not conduct a search of an area of a motor vehicle or vessel that is not:
 - 26.1. Readily accessible to the driver or operator of the motor vehicle or vessel; or
 - 26.2. Reasonably likely to contain evidence relevant to the condition of the driver or operator of the motor vehicle or vessel.
 - 26.3. Evidence discovered or obtained in violation of this section, including evidence discovered or obtained with consent, is not admissible in a trial, a hearing, or any other proceeding.

(See Policy 1109, Warrantless Searches)

Youth Under 18 Years of Age

- 27. Youth under 18 years of age in possession of Cannabis may be issued a Uniform Juvenile Civil Citation for Alcohol and Tobacco Offenses (See Appendix D) for civil Cannabis violations, in accordance with Policy 1202, *Interactions with Youth*. (CJP § 3-8A-33).
- 28. For other Cannabis violations committed by a youth, members may refer the matter to the

Department of Juvenile Services (DJS) via DJS Paper Referral Policy 1202, *Interactions with Youth*.

29. If the member believes the youth is under the influence of or has ingested Cannabis, the member shall provide or summon medical attention when appropriate.

REQUIRED ACTION

Required Reporting

- 30. Members shall use CAD code 87, which is for CDS violations.
- 31. Members shall include the term "Cannabis" in their body-worn camera title and "youth" if the subject was a youth under the age of 18 years.
- 32. Members shall use the Uniform Civil Citation form number (DC-028), revision date (07/2023) to charge all civil offenses relating to Cannabis. If the member does not have this new citation book, the member may include a District Court approved sticker with the updated Cannabis information on a previously issued DC-028 form.
- 33. For all stops regarding Cannabis, whether members issue a Civil Citation, Criminal Citation, or no citation, members shall complete an Incident Report. DO NOT complete a Field Interview Report for the issuance of a Civil Citation. In the Incident Report, members shall
 - 33.1. Select "Civil CDS Violation" as the incident type for civil Cannabis offenses and "CDS Violation" for criminal Cannabis offenses.
 - 33.2. Complete designated fields for the citation information, property listing, any searches or weapons pat-downs conducted.
 - 33.3. Attach a legible image of the citation.
 - 33.4. Articulate RAS for stops and any weapons pat downs, and probable cause for citations and any vehicle searches.
- 34. Members shall properly complete citations, void of errors or missing information.

Additional Reporting for Youth Under 18 Years of Age

- 35. If a member seeks to issue a Juvenile Civil Citation or refer the matter to DJS for a Paper Referral, the member shall adhere to the report writing requirements in Policy 1202, *Interactions with Youth*, and complete and attach a Juvenile Custody Report (Form 11/83) and complete an Incident Report including the Juvenile Custody Form. If a parent or guardian is present, document their name, information, and relationship to the youth in the Incident Report.
- 36. When completing a Juvenile Civil Citation, members shall:
 - 36.1. Give "juvenile" copy to the youth being charged,

- 36.2. Retain the "law enforcement" copy of the citation, and
- 36.3. Forward "original" citation to Central Records Section.
- 37. A youth may refuse to sign the citation. It is important that the full name, phone number, and address of the youth's parent or legal guardian be entered on the citation, where specified. The member shall give the youth a copy of the citation, and to the parent or guardian if present. If the parent or guardian is not present, a copy of the citation will be mailed to them by DJS.

First-Line Supervisor

- 38. First-line permanent rank supervisors shall strategize enforcement of Cannabis enforcement based upon community public safety priorities.
- 39. First-line permanent rank supervisors shall monitor the enforcement decisions made by a subordinate who is investigating a Civil Citation-eligible offense.
- 40. First-line permanent rank supervisors shall review/sign every citation and associated reports to check for completeness and that the issuing member operated within the laws of the State of Maryland and the Rules and Regulations of this agency. The citation is to be signed by the supervisor at its top right portion.
- 41. If a citation is not correct or complete, first-line permanent rank supervisors shall void the citation. If Incident Reports are incorrect or incomplete (e.g. narrative lacks probable cause or RAS, designated fields are not used to capture citation information, property, or any searches, the image of the citation is illegible, etc.), return the Incident Report to the reporting member for correction.
- 42. First-line permanent rank supervisors shall submit the citations to the district report auditor. Ensure all reporting and submissions are completed by the end of their tour of duty.

Commanding Officer

- 43. District Commanders shall communicate to first-line permanent rank supervisors under their command the mission and vision of the BPD as it relates to community policing and engagement, and how Cannabis enforcement is prioritized in the District's communities.
- 44. District Commanders shall ensure that the unit/district has an appointed member deliver recorded citations and transmittal forms to the appropriate places.
- 45. District Commanders shall file citations and associated reports for youths separately from those for adults.

District Report Auditor (District RMS)

46. Sworn members designated as the District Report Auditors shall review/sign every citation and associated reports to check for completeness and that the issuing member operated within the laws of the State of Maryland and the Rules and Regulations of this agency.

- 47. District Report Auditors shall enter into the CAD sheet for citations, code 87.
- 48. District Report Auditors shall complete four transmittal sheets in sequential order by CC# for:
 - 48.1. Payable fines packet,
 - 48.2. Must appear packet,
 - 48.3. Juvenile packet, and/or
 - 48.4. Voided packet.
- 49. District Report Auditors shall void a citation if it is not correct or complete. If Incident Reports are not correct or complete (includes citation information, Probable Cause, an attached image, and designated fields completed), return the Incident Report to the reporting member for correction.

NOTE: These packets must be sent directly to RMS Staff Review on the next business day after issuance of citation.

Records Management Section (RMS)

- 50. RMS Unit shall be responsible for receiving and processing all Civil and Criminal citations and related reports.
- 51. RMS Unit shall be responsible for delivering any citations and reports for youth to DJS Intake.

Evidence Management Unit, Commander

52. Cannabis submitted for Civil Citation/Civil CDS cases will not be analyzed and may not be destroyed, unless specifically notified by the primary member in the case.

Performance Standards Section – Audits

53. The Performance Standards Section – Audits Unit shall perform random, quarterly audits on citations to ensure compliance with this policy, alignment with the BPD's community policing goals, and whether the citation represented the most effective and least intrusive response that advanced public safety goals in light of the articulated facts related to the enforcement action.

Legal Affairs Section

54. Receive copies of all the Civil and Criminal Citations from the property members within the agency.

APPENDICIES

- A. Uniform Citation Transmittal Form DC/CR 95 A (Rev. 4/2003)
- B. Uniform Civil Citation form number (DC-028), revision date (07/2023)
- C. Uniform Criminal Citation
- D. Uniform Juvenile Civil Citation for Alcohol and Tobacco Offenses

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ASSOCIATED POLICIES

Policy 317,	Fair and Impartial Policing
Policy 803,	Criminal Citation Procedures
Policy 804,	First Amendment Protected Activity
Policy 808,	Civil Citation Procedures
Policy 1106,	Warrantless Arrest Procedures and Probable Cause Standard
Policy 1112,	Field Interviews, Investigative Stops, Weapons Pat-Downs, & Searches
Policy 1202,	Interactions with Youth

RESCISSION

Remove and destroy/recycle Policy 809, Marijuana: Uniform Civil Citation dated 12 April 2022.

COMMUNICATION OF POLICY

Policy 1401, Control of Property and Evidence

This policy is effective on the date listed herein. Each employee is responsible for complying with the contents of this policy.

APPENDIX A

Uniform Citation Transmittal Form DC/CR 95 A (Rev. 4/2003)

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<u>APPENDIX B</u>

Uniform Civil Citation form number (DC-028), revision date (07/2023)

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NOTICE TO DEFENDANT

Certain violations require that you MUST APPEAR for trial, while other violations give you the option to appear in court or to pay a preset fine. IMPORTANT INFORMATION: It is your obligation to know your trial date and appear on that date. The court will mail a courtesy notice to the name and address shown on the front of the citation. If your name or address on this citation is not correct you must in writing notify the court or agency/municipality listed on the front of this citation of any changes. The Post Office does not forward court mail. To request a foreign language interpreter or a reasonable accommodation under the Americans with Disabilities Act, please contact the court immediately. Possession and use of cell phones and other electronic devices may be limited or prohibited in designated areas of the court facility

IF CITATION IS MARKED "YOU MUST APPEAR IN COURT . . ."
Appear on the date and at the court location indicated in the notice provided to you by the District Court. You may be represented by an attorney obtained at your own expense before the trial date. A trial will not be postponed to allow you to obtain an attorney. Please read "Important Information" above. IF CITATION IS MARKED "YOU MAY ELECT TO STAND TRIAL..."

- Send a written notice of your intent to the name and address of the agency/municipality or court location, by the date listed, on the front of this citation. Indicate the citation number printed on the front of the citation at the top. Please read "Important Information" above.
- The court will mail you a notice of your trial date and location.
- Appear on the date, time, and at the court location indicated in the notice provided to you by the District Court.
 DO NOT SEND PAYMENT OF THE FINE.

- IF YOU ELECT TO PAY THE FINE

 Write a check or money order payable to the court or agency/municipality listed on the front of the citation. Indicate the citation number printed on the front of the citation at the top
- · Send or deliver the payment to the payment location indicated on the front of this citation by the date specified.
 DO NOT SEND CASH.

IF YOU FAIL TO STAND TRIAL OR PAY THE FINE IN ACCORDANCE WITH THIS CITATION

- You may be arrested.
- The fine may be doubled up to \$1,000.
 You may be found guilty of a Code violation and the maximum n fines and costs can be imposed.
- A judgment may be entered against you for the amount due and the costs of correcting conditions that caused the violation. If the fine remains unpaid for 30 days following entry of judgment, the judgment may be enforceable the same as any other civil judgment.
- It could be considered an admission of liability and may result in a default judgment including the civil penalty, court costs and administrative

IF ABATEMENT IS REQUESTED

The court may order you to eliminate the condition causing the infraction or may direct the governmental agency to remove the condition and bill you for the costs. If the bill is not paid a judgment will be entered against you.

IF THIS IS A VIOLATION OF WAS HINGTON SUBURBAN SANITARY

- COMMISSION REGULATIONS
 In some circumstances, each day a violation continues may be considered a separate infraction subject to additional citations and fines.

 IF CITATION IS FOLA VOLATION OF CRIMINAL LAW § 5-601
 INVOLVING THE USE OR ROSESSION OF CANNABIS

 If you were under 21 years of age at the time of the infraction, you must repeat the time of the infraction of the infraction.
 - If you here 21 or over at the time of the infraction, you may prepay the fine, which is an admission of guilt (but will not affect your record in any way), or you may request a hearing.

Note: Prepayment of the fine is considered a guilty plea to a Code violation.

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OFFICER'S NOTES	
	Reverse of Part #5 Office 's Copy
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APPENDIX C

Uniform Criminal Citation

Contraction	State of Mar		Symptom	Facotots.			a second
Defendan	t's (Last) Name		First			Middle	
Current A	ddress in Full	-			70,3100		W. State
City			County		State		Zip Code
DOB	Height	Weight	Sex F	Race E	thnicity	Hair	Eyes
Related C	itations			Teleph Day:	none No.	Night	
Arrest Num	ber (if applicab	le)	AVEL DE LOS	- Community		☐ Check if	Fingerprinted
t is formally	y charged that t	the above na	amed person o	n	-		Year
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<u>APPENDIX D</u>

Uniform Juvenile Civil Citation for Alcohol and Tobacco Offenses

JNIFORM JUVENILE O	IVIL CITA	TION F	OR ALCOH	OL AND TOE	BACCO O	FFENSES		
County/City						Agency		
vs. Child's (First) Name			Middle			Last		
Current Address (Include	street no. or	post onic	e box no.)					
City				State			Zip	Code
Height Weight			Birth Date			se Number a		
Related Citations				Tele	ephone No		light:	
					/: 		igiit.	
t is formally charged that							,	Year
atM at		•••••		Location		City/Cou		
did						Oity/Cot	y,	
In violation of Article	Section	Sı	ub-Section	Paragraph	of the A	Annotated C	ode c	of Maryland
atM at De				Month /				
atM at De	ept. of Juve	nile Ser	vices locate	Month / ed at	Tel.	No		
	ept. of Juve	nile Ser	vices locate	Month / ed at	Tel.	No	a he	aring.
☐ You will be notified Full Name of Ch	ept. of Juve by the Dep ild's Legal I	nile Ser	vices locate venile Servic Guardian	Month / ed at ces when and	Tel.	Noappear for	a he	aring.
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