# BERLIN POLICE DEPARTMENT GENERAL ORDER

SUBJECT: BODY WORN CAMERAS

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ACCREDITATION STANDARDS: 3.5.5 BY THE ORDER OF:

Chief of Police Michael A Scheen



The purpose of this general order is to maintain guidelines for the use, management, storage, and release of audio-visual media recorded by body worn video/audio cameras (BWC). BWC is intended to enhance officer safety, produce effective materials for training and to produce an additional method of collecting evidence to prosecute those who violate the law.

#### **POLICY**

It is the policy of the Berlin Police Department to utilize body worn video/audio cameras (BWC) to assist agency personnel in the performance of their duties by providing an accurate and unbiased recorded account of an incident.

All personnel (sworn and civilian) shall use this equipment (including accessing recordings) consistent with manufacturer's guidelines, this general order, and those policies, directives, or guidelines issued by the New Jersey Attorney General and Camden County Prosecutor's Office. Failure to use this technology in accordance with this general order and those policies, directives, or guidelines issued by the New Jersey Attorney General and Camden County Prosecutor's Office can result in discipline.

The Berlin Police Department website/webpage shall contain a clear statement that this department utilizes body worn video/audio cameras. The website posting shall include an image showing what the device looks like and how it is to be worn by uniformed officers or plain-clothes detectives so that the public will be able to determine whether an officer/detective is equipped with the device.

Any <u>willful</u> or <u>repetitive</u> violations of this general order shall be reported the internal affairs commander who shall report such directly to the Chief of Police and/or Camden County Prosecutor's Office. The Chief of Police and/or Camden County Prosecutor's Office is authorized to take such actions as are reasonable and necessary to ensure compliance with this general order and to prevent future violations.

#### **PROCEDURES**

#### I. DEFINITIONS

- A. For purposes of this general order, the following terms are defined:
  - 1. <u>Activate</u> means to actuate (put into operation) the recording mode/function of a BWC.
  - 2. <u>Body worn audio/video recorder (BWC)</u> is an officer worn device that makes an electronic audio/video recording of activities that take place during any law enforcement action. The term does not include any form of electronic recording device worn by a law enforcement officer while acting in an undercover capacity nor does the term include an electronic recording device when used to comply with the requirements of Court Rule <u>R.</u> 3:17 (electronic recording of station house custodial interrogations).
  - 3. <u>Consent</u> Consent to record shall be considered obtained when the recording party (officer) has announced to all other parties engaged in the <u>communication</u> or <u>conversation</u>, in any reasonably effective manner, that the communication or conversation is being recorded. <u>This announcement itself</u> to the other parties must also be recorded.
  - 4. <u>Constructive authority</u> involves the use of an officer's authority to exert control over a subject (see this department's general order on *Use of Force*), except that the term shall apply only to constructive authority directed against a person who is subject to an investigative detention or arrest (e.g., "...show me your hands," "...get out of the vehicle", etc.), or directed against any person if the officer has unholstered a firearm or CED (e.g., "...move out of the way", "...get down", etc.).
  - 5. <u>Digital evidence</u> includes photographs, audio and video recordings that are stored electronically.
  - 6. <u>Equipped with a BWC</u> means that an officer is wearing a BWC at the time in question, as opposed to simply receiving BWC equipment from the agency.
  - 7. <u>Evidence.com</u> A secure, cloud-based storage system through Axon, which is externally hosted and available to users. is used to organize, classify, manage, view, and archive digital evidence. <u>Evidence.com</u> tracks and provides an audit of all activity to protect the chain of custody.
  - 8. <u>Force</u> has the same meanings as defined in this department's general order on *Use of Force* and the Attorney General's use of force policy. The term force shall include physical, mechanical, enhanced mechanical, and deadly force.
  - 9. <u>Investigation of a criminal offense</u> means any law enforcement activity pertaining to the investigation of an indictable crime, disorderly persons offense, petty disorderly offense, or driving while intoxicated including, but not limited to responding to a report of a possible criminal offense; an investigative detention based on or leading to reasonable and articulable suspicion to believe that a criminal offense has been or is being committed;

- an arrest for a criminal offense; an interview of a potential witness to a criminal offense; or canvassing an area, neighborhood, or premises for potential witnesses to a criminal offense.
- Metadata A created digital image may include metadata that describes how large the picture is, the color depth, the image resolution, when the image was created, and other data.
- 11. <u>Mute:</u> a feature/mode of the BWC when the officer deactivates the <u>audio</u> <u>portion</u> of the recording. Video is still being recorded in while mute mode is activated.
- 12. Proactive enforcement team includes officers who are typically assigned to target vice, drugs, organized street crime, violent crime and/or any other targeted enforcement. Unlike officers who are responsible for responding to traditional calls for service, these officers are typically assigned the singular responsibility of addressing these activities (e.g., street crime unit, crime suppression unit, etc.). The nature of their work may include being dressed in traditional uniform, modified uniform, or plain clothes. These officers may work alongside undercover officers, conduct surreptitious surveillance, engage in high intensity enforcement via motor vehicle/pedestrian stops and/or interact with confidential informants or witnesses who wish to remain.
- 13. <u>School</u> means a public or nonpublic elementary or secondary school within this State offering education in grades kindergarten through 12, or any combination of grades, at which a child may legally fulfill compulsory school attendance requirements.
- 14. <u>Serious bodily injury</u> means bodily injury which creates a substantial risk of death, or which causes serious, permanent disfigurement or protracted loss or impairment of the function of any bodily member or organ. for purposes of this general order, serious bodily injury and serious bodily harm have the same meaning.
- 15. <u>Significant bodily injury</u> means bodily injury which creates a temporary loss of the function of any bodily member or organ or temporary loss of any one of the five senses.
- 16. <u>Stand-By Mode</u>: When BWC is powered on and buffering but is not in Event Mode (recording).
- 17. <u>Subject of the video footage</u> means any law enforcement officer, suspect, victim, detainee, conversant, injured party, or other similarly situated person who appears on the body worn camera recording and shall not include a person who only incidentally appears on the recording.
- 18. <u>Substantive report</u> means a report that includes a detailed accounting of the incident. It does not include a report which simply refers to other reports or to the existence of BWC or other camera recordings.

- 19. <u>Tactical team</u> is a group of officers who are specially selected, trained, and equipped to handle high-risk incidents including, but not limited to, those involving snipers, barricaded persons, warrant services, apprehensions, acts of terrorism, and other situations or activities as deemed necessary by command leadership.
- 20. <u>Tagging</u> is the electronic labeling of a video/audio file captured by a BWC.
- 21. <u>Youth facility</u> means a facility where children assemble under adult supervision for educational or recreational purposes, such as day-care centers, youth camps, residential facilities, etc.

#### II. GENERAL ADMINISTRATION

- A. While visual and audio evidence may be captured on the recordings, the use of BWC is not intended to document all evidentiary material relevant to court or administrative proceedings, but it can serve to supplement an officer's senses and eyewitness account. There is no intent to utilize the BWC as a management tool to punish officers for minor departmental rule infractions.
  - 1. Personnel shall not be subject to criticism for the proper exercise of lawful discretion in enforcement matters.
  - 2. BWC shall only be utilized for legitimate law enforcement purposes.
- B. Adequate safeguards are necessary to ensure that this technology is:
  - 1. Used in a non-discriminating way; and
  - 2. Used to document visual evidence.
- C. When properly used, this equipment will have the following capabilities:
  - 1. Creation of accurate documentation of citizen contacts and other patrol related activities.
  - 2. Preservation of an audio and video record of events, actions and conditions during arrests, critical incidents, and prisoner transports.
- D. These recordings will serve the following purposes:
  - 1. Recordings serve as protection for police officers when there are complaints about their conduct or professionalism during encounters with the public.
  - 2. The recordings may be introduced into evidence in criminal and motor vehicle prosecutions as well as in civil litigation.
  - 3. The recordings may resolve disputes concerning what occurred during incidents, thereby protecting both the public and the officers involved.
  - 4. When complete recall is not possible, such as when multiple events are happening simultaneously or out of an officer's line of sight, an audio/visual recording may provide an accurate record of events.

- 5. Subject to the viewing restrictions in this general order, supervisors will be able to view the recordings and select portions to use to train officers in safety, field training, interpersonal skills, proper police procedures, and legal doctrines.
- 6. Subject to the viewing restrictions in this general order, recordings can permit supervisors to undertake more meaningful performance evaluations.
- 7. Subject to the viewing restrictions in this general order, recordings augment management's ability to evaluate its basic police practices and interactions between its personnel and the public.
- 8. Subject to the viewing restrictions in this general order, recordings enhance management's ability to train personnel in proper police procedures.
- E. The Chief of Police shall maintain a training program on the lawful and proper use of BWC equipment. Only officers who have received training in the use of BWC are permitted to use this system and must demonstrate a satisfactory degree of familiarity and efficiency in the use of this system. The proper use of a BWC is considered an essential job requirement.
- F. The Chief of Police shall appoint a BWC coordinator. The BWC coordinator is responsible for:
  - 1. Providing or directing initial training to all newly hired officers or officers who were not previously trained.
  - 2. Providing or directing periodic refresher training, as required, to ensure the continued effective use and operation of the equipment.
  - 3. Providing or directing initial and refresher training to non-sworn personnel whose responsibilities include accessing, copying, or distributing BWC records.
  - 4. Providing or directing supplemental training as part of this department's progressive disciplinary processes.
  - 5. Officers shall review and reference the BWC manual online at <a href="https://help.axon.com">https://help.axon.com</a>. Officers shall remain familiar with these manuals.
- G. Repairs to any BWC equipment shall only be performed by the manufacturer or under the direction of the BWC coordinator or his/her designee. The BWC coordinator's responsibilities include:
  - 1. Shall issue officers a login to <u>evidence.com</u>. Officers shall not share their login or password with any other person.
  - 2. Prevent tampering with or deletion of recorded data both before and after downloading from the BWC and uploading to the storage system.
  - Ensure proper calibration and performance of the BWC equipment.
  - 4. Incorporate changes, updates, or other revisions in policy and equipment.

- 5. Prevent unauthorized access to stored BWC recordings.
- 6. Document all instances where BWC recordings are accessed, viewed, copied, disseminated, or deleted; permit auditing of all instances where BWC recordings are accessed, viewed, copied, or deleted.
- 7. Authorize access to downloaded BWC files.
- 8. Maintain a record of all BWC serial numbers and assignments.
- 9. Set permission, authority levels, and tag/retention categories in the BWC system server.
- Repair BWC equipment. Such repair shall only be performed by the manufacturer or under the direction of the BWC coordinator or his/her designee.
- 11. Review BWC internal audits to ensure compliance on the utilization of these devices in accordance with this general order. The Chief of Police will be notified immediately if the system or audio/video recordings are compromised or accessed without proper authorization.
- 12. Prior to the destruction, erasing or deletion of any BWC recording, other than by automated retention, the BWC coordinator or his/her designee shall review the specific recording, as well as any relevant department investigation reports, supplemental reports, or any other reports in the case file to confirm proper retention schedule compliance.
- H. BWC is intended for official police department use only and are not to be used for frivolous or personal activities. Intentional misuse or abuse of the units will result in disciplinary action.
- I. All recording media, images, and audio are sole intellectual property of the Berlin Police Department and will not be copied, released, or disseminated in any form or manner outside the parameters of this general order without the expressed written consent of the Chief of Police.
- J. Under no circumstances will any member of the Berlin Police Department make a personal copy of any recorded event without the permission of the Chief of Police. Release of recorded events will not be permitted without authorization of the Camden County Prosecutor's Office or the Division of Criminal Justice.
- K. Officers will use only those BWCs approved and issued by the Chief of Police. Such BWCs are not able to record images or conversations that cannot be seen or heard by the officer wearing the device without the expressed approval of the Camden County Prosecutor's Office or the Division of Criminal Justice. Violations will be subject to disciplinary action, up to and including termination.
- L. BWCs shall be used only in conjunction with official law enforcement duties.
  - 1. Officers engaged in undercover operations or surveillance activities are not required to utilize BWC.

- 2. BWCs shall not be used to record:
  - a. Encounters with undercover officers or confidential informants.
  - b. Strip and body cavity searches.
  - c. When on break or otherwise engaged in personal activities.
  - d. In any location where individuals have a reasonable expectation of privacy, such as a restroom or locker room.
  - e. When engaged in police union business.
  - f. When involved in counseling sessions, guidance sessions, personnel evaluation interviews, or other supervisor-subordinate interaction.
  - g. Inside of schools, youth facilities, hospitals, medical facilities, or places of worship, unless directly related to an incident that warrants recording, see section III.A of this general order.
  - h. While discussing criminal investigation strategies.
  - i. When investigating or searching for potential explosive or incendiary devices (e.g., electrostatic interference might trigger explosive devices).
- 3. Officers are not required to wear and use a BWC:
  - a. When engaged in hostage negotiations.
  - b. When processing crime scenes.
  - c. When conducting searches of cellphones, tablets, computers, or other electronic devices pursuant to a search warrant, when such items have already been seized, and the search is performed at a location other than the premises of the initial search and seizure.
  - d. When conducting searches of cellphones, tablets, computers, or other electronic devices that are suspected to contain images of child sexual exploitation.
- 4. BWCs shall not be used surreptitiously.
- 5. BWCs shall not be used to gather intelligence information based on 1<sup>st</sup> Amendment protected speech, associations, or religion, or to record activity that is unrelated to a response to a call for service or a law enforcement or investigative encounter between a law enforcement officer and a member of the public, except in accordance with any applicable guidelines or directives promulgated by the New Jersey Attorney General.

#### III. INCIDENTS TO RECORD

- A. When assigned to officers for duty, BWC will remain in standby mode ready to be activated at any time. Activation should occur before arriving at the scene, when feasible.
- B. Except when otherwise restricted in this general order, officers shall video and audio record all law enforcement activity including any interaction with a civilian. However, if an immediate threat to the officer's life or safety makes activating the BWC impossible or dangerous, the officer shall activate the body worn camera at the first reasonable opportunity to do so. Examples of such required recordings include, but are not limited to:
  - 1. During all calls for service (involving those to which the officer is dispatched or volunteers).
  - 2. Any call for service related to a violation or suspected violation of possessing or consuming marijuana, hashish, or cannabis item.
  - 3. Prior to civilian engagement and/or immediately upon observing circumstances supporting constitutional justification regarding self-initiated events.
  - 4. Conducting motor vehicle stops from the time of the stop until the stop is concluded, to include conducting or monitoring field sobriety tests.
  - 5. Assisting or backing up an officer on a call for service, on a motor vehicle stop, or with a civilian contact.
  - 6. During motor vehicle and foot pursuits.
  - 7. During stationary police details, such as DWI checkpoints, car/truck inspections, seatbelt use checkpoints, extra duty assignments at ABC establishments where alcohol is consumed (e.g., ABC establishments, festivals, etc.) when police-civilian contact initiated.
  - 8. Investigation of crash scenes, including interviews on the scene.
  - 9. Interviewing a witness while investigating a criminal offense.
  - 10. Investigating criminal violations (not to include evidence collection, undercover investigations, or related surveillance activities).
  - 11. Conducting domestic violence investigations.
  - 12. Investigating an arson for witness and/or suspect identification.
  - 13. Custodial interrogation of a subject unless the interrogation is otherwise being recorded in accordance with *Court Rule 3:17 (Electronic Recordation of Station House Interrogations)*.
  - 14. Out-of-court identifications (i.e., show ups, lineups).

- 15. Investigative detentions or officer-initiated pedestrian stops.
- 16. Conducting warrantless searches (all types, including protective frisks, consent, etc., but not strip or body cavity searches).
- 17. Search or arrest warrant service (entire service).
- 18. Conducting arrests.
- 19. During arrestee/prisoner transports to headquarters, county jail, or other place of confinement, as well as hospitals or other medical care facilities and mental health facilities.
- 20. Drug recognition expert evaluations:
- 21. Overdose and suspected overdose investigations.
- 22. Emotionally disturbed person investigations / encounters.
- 23. Crowd control, unruly crowds, strikes, picket lines, demonstrations or incidents requiring activation of the all-hazards or emergency operations plan.
- 24. When an officer uses force or constructive authority or reasonably believes that constructive authority or force may be used in any encounter or situation not otherwise listed in this subsection based on specific and articulable facts warranting heightened caution (must be documented by narration on the recording and/or in any investigation report).
- 25. Conducting welfare checks of residents and motorists (motorist aid) / community caretaking function.
- 26. An officer reasonably believes that any other officer on the scene has undertaken, or is engaged, in any of the foregoing police actions/activities.
- C. Notwithstanding any other provision of this general order, when an officer equipped with a BWC is dispatched to or otherwise goes to the scene of an incident knowing or reasonably believing that police deadly force has been or is being employed, or to a scene where an officer has requested emergency assistance (e.g., an officer in distress, shots fired, etc.), the officer shall activate his/her BWC before arriving at the scene when feasible.
- D. Notwithstanding any other provision of this general order, an officer while at the scene of a police deadly force event, a pursuit resulting in death or serious bodily injury, in-custody death incident, or the on-scene investigation of such events shall not deactivate his/her BWC/MVR unless instructed to do so by the assistant prosecutor or deputy attorney general supervising the investigation of the deadly force incident pursuant to *Attorney General Law Enforcement Directive 2019-4*.
  - 1. Officers can deactivate their BWCs once they leave the scene of the incident.
  - 2. BWCs do not need to remain activated while officers are receiving medical evaluation, medical treatment, or have returned to headquarters.

- 3. Once officers deactivate their BWCs in these instances, they shall surrender their BWCs to a supervisor, who shall submit them as evidence in accordance with this agency's general order on *Evidence and Property*.
- E. BWC shall remain activated for the entire duration of a public contact required in section III.B above until the officer has departed the scene and the officer has notified central communications that the event is closed.
- F. When a BWC is activated to transport an arrestee/prisoner, it shall always remain activated while the BWC-equipped officer is in the presence of the arrestee and until the arrestee is secured in the processing room or a cell, or until custody of the arrestee has been transferred to county jail personnel, or until the arrestee is with hospital/medical/mental health personnel and the officer is no longer in the presence of the arrestee.
- G. When wearing a BWC, officers shall notify the subject of the recording that they are being recorded unless it is unsafe or unfeasible to provide such notification. Such notification shall be made as close to the inception of the encounter as is reasonably possible.
  - Prior to entering a private residence, officers shall notify the occupant that the occupant is being recorded and, if the occupant requests the officer to discontinue use of the BWC, the officer shall immediately discontinue use of the BWC unless the officer is actively engaged in investigating the commission of a criminal offense, or is responding to an emergency, or reasonably believes that the officer will be required to use constructive authority or force.
  - 2. When interacting with an apparent crime victim, officers shall, as soon as practicable, notify the apparent crime victim that he or she is being recorded and, if the apparent crime victim requests the officer to discontinue use of the BWC, the officer shall immediately discontinue use of the BWC.
  - 3. When interacting with a person seeking to anonymously report a crime or assist in an ongoing law enforcement investigation, if the person requests that the officer discontinue use of the BWC, officers shall evaluate the circumstances and, if appropriate, discontinue use of the body worn camera.
  - 4. If the officer decides not to provide notification of BWC activation because it is unsafe or unfeasible to do so, the officer shall document the reasons for that decision in the investigation report of the incident and/or by narrating the reasons on the BWC recording.
  - 5. The failure to verbally notify a person pursuant to this section shall not affect the admissibility of any statement or evidence.
- H. If a civilian inquires of an officer whether the officer is equipped with a BWC, or inquires whether the device is activated, the officer shall answer truthfully unless the Camden County Prosecutor's Office or the Division of Criminal Justice, has expressly authorized the officer to make a covert electronic recording.
  - 1. Officers may deactivate/mute a BWC when a civilian conversing with the officer requests that the device be turned off under circumstances where it reasonably appears that the person will not provide information or otherwise

cooperate with the officer unless that request is respected (e.g., prior to providing such information, the person indicates that he/she will only provide such information if it were not recorded; provided however, that the agreement to participate under that condition is itself recorded).

- a. Officers shall not suggest to the person that the BWC should be deactivated, nor shall the officer ask the person whether he or she would prefer that the BWC be deactivated. Rather, the request for deactivation must be self-initiated by the civilian. The officer may explain the consequences of deactivation (e.g., evidence relevant to a criminal investigation will not be recorded).
- b. In deciding whether to deactivate the BWC, the officer shall consider the privacy and safety interests of the person requesting deactivation, whether the encounter is occurring in the person's residence, and the need for the information or assistance that the person will provide is important to the investigation, yet is not critical, to require recording.
- Officers may deactivate a BWC when a person, other than an arrestee, is seeking emergency medical services for him/herself or another and requests that the BWC be deactivated. In deciding whether to de-activate the BWC, the officer shall consider the privacy interests of the person requesting deactivation and the person in need of medical assistance (e.g., a victim of an assault during a fight does not want to be recorded, etc.). However, in situations when an officer reasonably believes that the officer or another person is likely to use force, the BWC shall be re-activated as soon as it is safe and practicable to do so.
- 3. When an officer deactivates a BWC:
  - a. The conversation between the officer and the civilian concerning the request for deactivation shall be electronically recorded; and
  - b. The officer before deactivating the BWC shall narrate the circumstances of the deactivation (e.g., "...I am now turning off my BWC as per the victim's request..."); and
  - c. The officer shall report the circumstances concerning the deactivation to the road supervisor as soon as is practicable; and
  - d. The officer shall document the circumstances of the deactivation in any investigation report concerning the incident under investigation, including the time of activation and/or deactivation.
- 4. If an officer declines a request to deactivate a BWC, the reasons for declining the request (e.g., the officer believes that there is a reasonable possibility that it may be necessary to use constructive authority or force during the encounter) must be memorialized on the recording and documented and shall be reported to the road supervisor as soon as it is safe and practicable to do so.

- a. Officers are prohibited from misleading the person making the deactivation request into believing that the BWC has been turned off when in fact it is operating unless the Camden County Prosecutor's Office, or the Division of Criminal Justice expressly has authorized covert recording.
- b. If the officer declines a deactivation request, the officer immediately shall inform the person making the request of that decision.
- 5. Officers must deactivate a BWC when specifically authorized to do so by an assistant prosecutor for good and sufficient cause as determined by the assistant prosecutor. When an officer deactivates a BWC pursuant to this section, the officer shall narrate the circumstances of the deactivation indicating the assistant prosecutor who authorized the deactivation (e.g., "...I am now turning off my BWC as per the instruction of assistant prosecutor (insert name).").
- 6. Officers can deactivate/mute a BWC while participating in a discussion pertaining to criminal investigation strategy and planning (e.g., to consider what investigative techniques to pursue, such as what questions to pose to a suspect or witness, whether to summon a drug/explosives detection canine, whether to apply for a search warrant, whether to request permission to conduct a consent search, or to conduct another type of warrantless search, etc.), provided that the strategy/planning discussion is not conducted in the immediate presence of a civilian and further provided that the BWC-equipped officer is not actively engaged in the collection of physical evidence (i.e., conducting a search). When an officer deactivates a BWC pursuant to this section, the officer shall narrate the circumstances of the deactivation (e.g., "...I am now turning off my BWC to discuss investigative strategy with my supervisor.").
- 7. <u>If</u> an officer is required to deactivate the BWC when entering a school, house of worship, health care facility, substance abuse treatment center, etc., the officer shall narrate the reason for deactivation (e.g., "...I am entering a school building where children are present..."). The BWC shall be reactivated as soon as it is safe and practicable to do so when the circumstances requiring deactivation no longer exist (e.g., the officer is conversing with an adult as part of a criminal investigation while in a place within the school where children would not be in view of the BWC).
- 8. If a BWC captures the image of a patient in a substance abuse treatment facility, the Chief of Police or his/her designee shall notify the Camden County Prosecutor or his/her designee to ensure compliance with all applicable federal laws and regulations providing for the confidentiality of substance abuse treatment information (42 USC § 290dd-2, 42 CFR §23.1 to 23.41). The recording shall not be accessed without the permission of the Camden County Prosecutor or his/her designee. (Note that destruction of the recording would be inappropriate until it has been determined that it had not captured exculpatory information that must be provided to a defendant in discovery.)

- 9. In any instance when a BWC was deactivated/muted pursuant to this section, the device shall be reactivated as soon as it is safe and practicable to do so when the circumstances justifying deactivation no longer exist (e.g., the interview of the person requesting deactivation is completed, etc.) and the officer would otherwise be required to activate the BWC.
- I. Officers shall not activate a BWC, and shall deactivate a BWC that has been activated, if the officer knows or reasonably believes that the BWC would capture the image of an undercover officer or confidential informant or otherwise would pose a risk to the safety of an undercover officer or confidential informant, unless such activation is expressly authorized by a supervisor, or unless the exigency of the situation and danger posed to an officer (e.g., active shooter, actual use of police force, officer in distress, etc.) require that the encounter/incident be recorded, in which event the officer shall inform the road supervisor that the image of an undercover officer or confidential informant was recorded. The BWC shall be activated/reactivated as soon as it is safe and practicable to do so when the risk of capturing the image of an undercover officer or confidential informant no longer exists.
- J. Officers shall not activate a BWC while in a courtroom during court proceedings, unless the officer is responding to a call for service or is authorized to use constructive force or authority, or unless the judge presiding expressly authorizes such activation.
- K. BWCs shall be deactivated and removed while in the ALCOTEST area when the ALCOTEST device is being used. Nothing herein shall be construed to preclude the use of a BWC to record the behavior of a person arrested for driving while intoxicated other than while the person is in the ALCOTEST area while the ALCOTEST device is being operated. If this provision requires deactivation of a BWC, the officer shall narrate the reasons for deactivation (e.g., "...I am deactivating the BWC because the suspect is about to take a breath test."), and the BWC shall be reactivated when safe and practicable to do so following the completion of the breath testing operation.
- L. When a BWC is activated, officers are encouraged to provide narration when practical and appropriate to augment the value of the recording and to provide clarity for the viewer.
- M. Non-law enforcement personnel shall not be allowed to review the recordings at the scene of contact. Officer complaints shall be handled in accordance with the policies set forth in this department's general order on *Internal Affairs*. All other requests to view and/or obtain footage by the public shall be handled in accordance with section V of this general order.

#### IV. OFFICER AND SUPERVISORY RESPONSIBILITIES

A. BWCs will be assigned to all officers through <u>evidence.com</u>. Detectives and administrative officers shall wear BWCs when conducting arrests and while engaged in field duties (e.g., patrol duties, search/arrest warrant service, etc.) BWCs shall be utilized daily.

- 1. Officers/detectives are not required to wear their BWCs in police headquarters unless they are investigating a walk-in complaint, processing an arrestee, or other similar related functions. Officers shall wear and use a BWC consistent with this general order when:
  - a. On aggressive driving, DWI interdiction assignments, or other proactive enforcement team.
  - b. When assigned to front desk assignments and interacting with the public on a law enforcement matter.
  - c. When assigned to or assisting any tactical team in the field.
  - d. When assigned to duties at demonstrations or potential civil disturbances.
- Officers/detectives on loan to any outside agency, tactical team, proactive enforcement team, or task force shall use the agency issued BWC consistent with this general order, including restrictions, and any guidelines issued by the outside agency or task force. Such officers/detectives shall report any potential conflicts between this general order and the outside agency/task force's directives to the Chief of Police or his/her designee as soon as practicable.
- B. When not in use, BWCs shall be stored in the designated docking stations. The docking stations permit recharging of the BWC units and downloading of data to the BWC server.
- C. All officers assigned a BWC are responsible for its use and maintenance during their tour of duty.
- D. BWCs shall be worn on the outer-most garment. It will be secured to the garment using the mount/clip supplied by the manufacturer that is part of the BWC equipment. The BWC will be positioned high on the center of the chest at badge level, head, or collar, facing the officer's point of view. Officers are responsible to ensure the BWC remains in a position to allow the recording of an encounter or incident to the extent possible.
- E. Prior to beginning a shift, officers assigned a BWC will ensure its readiness by conducting an operational inspection. Officers shall also inspect BWCs at the conclusion of each shift to ensure system integrity.
  - 1. When conducting the pre-shift inspection, the officer shall check the BWC and ensure it is displaying 'Ready' on the display screen in 'Stand-by' mode after undocking it as well as checking to ensure it has a full battery charge. This also included a green indicator light. Officers may activate and state the date and pre-shift test, as needed.
  - 2. Malfunctions or deficiencies shall be noted in a CAD record or email to the BWC coordinator.

- 3. Any problems preventing the use of the unit during the shift will be reported to a supervisor and forward a CAD record or email noting the details of the problem to the BWC coordinator. Problems that cannot be remedied will be reported to the BWC coordinator.
- 4. Officers shall sign out a spare BWC when their assigned BWC is inoperative. Notify the OIC, Patrol Division commander, or the BWC coordinator to assign the BWC to the officer in the software.
- 5. Officers will dock their BWC for download to a docking station upon completion of their shift.
- F. When <u>any</u> officer captures video/audio footage involving any part of an arrest or significant event, officers will type/write the letters *BWC* in all capital letters at the end of the report to signify that video/audio is available for the case. BWC recordings are not a replacement for written reports. <u>Under no circumstances</u> shall officers simply refer to a BWC recording on an incident report instead of detailing the facts and circumstances of their investigation/observations.
- G. Officers shall uniformly tag their recordings during their assigned shift or at the conclusion of their shift in <u>evidence.com</u>. Officers are required to enter specific information for each uploaded BWC recording.
  - 1. Protected normal 180 days retention and protected mandatory.
  - 2. Retained forever or until manually deleted. This is in addition to the proper tagging for the call meaning arrest and protected normal.
- H. To identify BWC recordings that may raise special privacy or safety issues, officers shall appropriately tag recordings that:
  - 1. Captured a law enforcement incident, as defined by New Jersey Attorney General Directive 2019-4:
    - a. Any use of force by a law enforcement officer resulting in death or serious bodily injury.
    - b. Any use of deadly force (including the discharge of a firearm) by a law enforcement officer, regardless of whether such force resulted in injury.
    - c. The death of any civilian during an encounter with a law enforcement officer.
    - d. The death of any civilian while in the custody of law enforcement.
  - 2. Captured the image of a victim of a criminal offense; or
  - 3. Captured the image of a juvenile; or
  - 4. Were made in a dwelling (e.g., a home, apartment, dormitory room, hotel/motel room, etc.), a school or youth facility, a healthcare facility or medical office, a substance abuse or mental health treatment facility, or a place of worship; or

- 5. Captured a conversation with a person whose request to deactivate the BWC was declined; or
- 6. Captured a special operations event or execution of an arrest and/or search warrant where confidential tactical information may have been recorded; or
- 7. Captured the image of an undercover officer or confidential informant; or
- 8. Captured the screen of a law enforcement computer monitor that is displaying confidential personal or law enforcement sensitive information; or
- 9. Captured the participants of a domestic violence incident that does not rise to the level of a criminal investigation or a temporary restraining order.
- I. Supervisors are responsible for ensuring that on-duty officers are equipped with functioning BWCs at the beginning of each shift.
  - 1. Supervisors will conduct monthly quality control reviews of their assigned officers' BWC recordings to assess officer performance, determine whether BWC equipment is being fully and properly used, and to identify material that may be of value for training purposes. Supervisors should review at least one segment per subordinate per calendar month.
  - Supervisors shall formally review all instances when a BWC is deactivated prior to the conclusion of an incident that requires recording and forward the documented review through the chain of command to the Chief of Police or his/her designee.
  - 3. Unless otherwise restricted in this general order (subsection V.C.4 of this general order), supervisors shall also review BWC recordings when conducting any meaningful command review pertaining to:
    - a. Uses of force; and
    - b. Pursuits and forcible stopping incidents; and
    - c. Officer-involved motor vehicle crashes; and
    - d. Officer-involved injuries.
  - 4. Such reviews will be documented in Guardian Tracking as the primary means of documentation, unless the patrol lieutenant authorizes using a Supervisory Review of Digital Video/Audio Recordings form.
  - 5. If an internal affairs complaint is associated with a recorded event, or an officer believes an incident may generate an internal affairs complaint, the supervisor will label the video/audio for indefinite retention.

#### V. RECORDS RETENTION AND REVIEW

- A. Viewing of BWC events is strictly limited to authorized employees of this department. Viewing by any other person is prohibited unless authorized by the Chief of Police, his/her designee, or consistent with the provisions of this general order.
- B. BWC recordings shall not be divulged or used for any commercial or other non-law enforcement purpose.
- C. No law enforcement officer or civilian employee of this agency shall access, view, copy, disseminate, or otherwise use a BWC recording except for an official purpose as specified in this section. Access to and use of a stored BWC recording is permitted only:
  - 1. When relevant to and in furtherance of a criminal investigation or prosecution.
  - 2. When relevant to and in furtherance of an internal affairs investigation.
  - 3. When relevant to and in furtherance of a management review process to identify circumstances indicating possible police misconduct, or to determine the existence of a pattern or practice of possible misconduct.
  - 4. To assist the officer whose BWC made the recording in preparing his/her <a href="mailto:own">own</a> substantive police report, providing a statement, or submitting to an interview.

#### a. Except:

- 1) The incident involves the use of force by the officer, when the officer knows or should know that the use of force resulted in significant or serious bodily injury or death; or
- 2) The incident involved the discharge of a firearm or any use of deadly force by the officer (see this agency's general order on *Use of Force*); or
- The incident involved the death of a person while in law enforcement custody; or
- 4) The incident involved the death of a person during an encounter with a law enforcement officer; or
- 5) An incident the officer knows or has been advised is or will be the subject of an internal affairs or civilian complaint relating to the officer's use of force, bias, or dishonesty.
- b. Whenever an officer reviews or receives an accounting of a BWC recording prior to the creation of any report, statement, or interview, the officer shall acknowledge that prior review or receipt of an accounting of the BWC recording either verbally or in writing within each such report, statement, or interview.

- 1) The officer shall document each BWC recording that was reviewed and the date of the review.
- 2) If the officer received an accounting of a BWC recording, the officer shall document the name of each person who provided an accounting of the BWC recording, the date of the accounting, and the specific BWC recording for which an accounting was provided.
- c. Officers shall only be permitted to review or receive an accounting of such BWC recordings once the investigating entity concludes that (a) the officer has in fact completed the specified incident memorialization and (b) the officer's review or receipt of an accounting of the BWC recording will not otherwise interfere with the ongoing investigation.
  - 1) In cases subject to *Attorney General Directive 2019-4*, the independent investigator is the investigating entity.
  - 2) In all other cases, the Chief of Police or his/her designee is the investigating entity.
  - 3) The appropriate investigating entity shall document the authorization to review or receive an accounting of a BWC of a specified incident.
- 5. When relevant to a supervisor's review of an officer's actions as part of the supervisory process authorized by the agency.
- 6. To show to a civilian who intends to file a complaint against an officer to demonstrate what occurred during the encounter so that the person can make an informed decision whether to file the complaint. Note: such process can only be performed with the consent of the internal affairs supervisor or the Chief of Police.
- 7. Non-law enforcement personnel <u>shall not</u> be allowed to review the recordings at the scene of contact. Officer complaints shall be handled in accordance with the policies set forth in this department's general order on *Internal Affairs*.
- 8. To comply with the state's discovery obligations in prosecutions pursuant to the Rules of Court:
  - a. Such request must be specific and on the proper instrument (i.e., subpoena, discovery request, etc.).
  - b. Only those portions of the recording pertinent to the request shall be forwarded by hyperlink.
  - c. This agency reserves the right to redact recordings as applicable by law.

- a. NOTE: when providing discovery in a domestic violence matter, ensure that the recording is reviewed prior to release to verify that there is no confidential information that should be redacted.
- b. This confidential information includes, but is not limited to, the location where the victim is being sheltered or contact phone numbers for those assisting the victim, etc.
- d. All requests for copies or review of BWC recordings are subject to the fee requirements of the prevailing ordinance.
- e. Advise the attending assistant prosecutor at the Camden County Prosecutor's Office when releasing any BWC recordings for discovery in a criminal matter under its jurisdiction. Ensure that the CCPO receives a copy.
- f. Advise the municipal prosecutor when releasing any BWC recordings in matters under the jurisdiction of the municipal court. Ensure that the municipal prosecutor receives a copy.
- g. Contact the borough attorney before releasing any BWC recordings in civil matters when this borough, police department, or any officer/agent of the borough is the subject of a tort/civil claim. If authorized for release under discovery, ensure that the borough solicitor receives a copy.
- 9. To comply with any other legal obligation to turn over the recording to a person or entity.
- 10. To show or disseminate the recording to a civilian or a non-law enforcement entity, or to disseminate it to the public, where the Camden County Prosecutor or his/her designee, or Director of the Division of Criminal Justice or his/her designee, determines that disclosure to that person, entity, or the public is warranted because the person's/entity's/public's need for access outweighs the law enforcement interest in maintaining confidentiality.
- Solely and exclusively for internal training purposes, provided that the recording is edited so that the identity of individuals depicted in the recording cannot be determined by persons viewing the training video, unless the depicted individuals have consented to the recording being used for training purposes:
  - a. Note: consent is not required from Berlin police officers appearing in the recording.
  - b. BWC recordings retained beyond 180 days solely and exclusively for training purposes shall not be admissible as evidence in any criminal or civil legal or administrative proceeding.
- 12. To conduct an audit to ensure compliance with this general order.

- 13. To enhance officer and public safety by providing intelligence information in preparation for a raid/warrant execution (e.g., by providing information about the layout of a premises to be searched), when such use is approved by the Camden County Prosecutor or his/her designee.
- 14. Any other specified official purpose when the Camden County Prosecutor or his/her designee finds in writing that good and sufficient cause exists to authorize access to a particular BWC recording.
- D. Officers/employees shall not erase or in any other manner alter, tamper with, destroy, or conceal BWC recordings or remove or disable any camera. Officers/employees shall not instruct another to alter, tamper with, destroy, or conceal BWC recordings or remove or disable any camera. If an officer, employee, or agent fails to adhere to the recording or retention requirements contained in this general order or N.J.S.A. 40A:14-118.5 et seq. or intentionally interferes with a body worn camera's ability to accurately capture audio or video recordings.
  - 1. The officer, employee, or agent shall be subject to appropriate disciplinary action; and
  - 2. There shall be a rebuttable presumption that exculpatory evidence was destroyed or not captured in favor of a criminal defendant who reasonably asserts that exculpatory evidence was destroyed or not captured; and
  - 3. There shall be a rebuttable presumption that evidence supporting a plaintiff's claim was destroyed or not captured in favor of a civil plaintiff suing the government, a law enforcement agency, or a law enforcement officer for damages based on police misconduct if the plaintiff reasonably asserts that evidence supporting the plaintiff's claim was destroyed or not captured.
  - 4. Any recordings from a BWC recorded in contravention of this general order or any other applicable law shall be immediately brought to the attention of the command staff and immediately destroyed by the command staff following consultation and approval by the Camden County Prosecutor or Director of the Office of Public Integrity and Accountability. Such recordings shall not be admissible as evidence in any criminal, civil, or administrative proceeding, except as evidence in any proceeding related to the unauthorized use of a BWC.
- E. Recordings are considered investigatory records of this police department and shall be maintained on <u>evidence.com</u> or other approved cloud or portable media and disposed of in accordance with law, New Jersey Attorney General's policies, directives, and guidelines, and evidence retention schedules, as applicable.
  - 1. Except for recordings being stored for criminal, civil administrative proceedings, or evidentiary purposes, recordings shall be retained for a period of at least 180 days.
  - 2. Recordings being stored for criminal, civil, or administrative purposes must be retained until the conclusion of the case plus any retention period.

- Recordings of an arrest that did not result in an ongoing prosecution, or records the use of police force, shall be kept until the expiration of the statute of limitations for filing a civil complaint against the officer or the employing law enforcement agency.
- 4. BWC recordings shall automatically be retained for not less than three years if it captures images involving an encounter about which a complaint has been registered by a subject of the BWC recording.
- 5. BWC recordings shall be retained for not less than three years if requested by:
  - a. The officer whose BWC made the recording, if that officer reasonably asserts the recording has evidentiary or exculpatory value; or
  - b. The officer who is a subject of the BWC recording, if that officer reasonably asserts the recording has evidentiary or exculpatory value; or
  - c. Any immediate supervisor of an officer whose BWC made the recording or who is a subject of the BWC recording, if that immediate supervisor reasonably asserts the recording has evidentiary or exculpatory value; or
  - d. Any officer, if the BWC recording is being retained solely and exclusively for police training purposes; or
  - e. Any member of the public who is a subject of the BWC recording; or
  - f. Any parent or legal guardian of a minor who is a subject of the BWC recording; or
  - g. A deceased subject's next of kin or legally authorized designee.
  - h. NOTE: the member of the public, parent, or legal guardian, or next of kin or their designee (subsections V.E.5 (e)(f)(g)) shall be permitted to review the body worn camera recording in accordance with N.J.S.A. 47:1A-1 et seq. to determine whether to request a three-year retention period
- 6. When a BWC records an incident that is the subject of an administrative internal affairs complaint, the recording shall be kept pending final resolution of the internal affairs investigation, any resulting administrative action and required retention.
- F. Open public record requests. Only the following BWC recordings shall be <u>exempt</u> from public inspection:
  - BWC recordings subject to a minimum three-year retention period solely and exclusively pursuant to subsection V.E.5 of this general order if the subject of the BWC recording making the complaint requests the body worn camera recording not be made available to the public.

- 2. BWC recordings not subject to a minimum three-year retention period or additional retention requirements pursuant to subsection V.E.5 of this general order.
- 3. BWC recordings subject to a minimum three-year retention period solely and exclusively pursuant to subsection V.E.5(a)(b)(c)(d) of this general order.
- 4. BWC recordings subject to a minimum three-year retention period solely and exclusively pursuant to subsection V.E.5(e)(f)(g) if an officer, parent, or legal guardian, or next of kin or designee requests the body worn camera recording not be made available to the public.
- G. The BWC coordinator or his/her designee shall notify the Camden County Prosecutor's Office within one business day upon receiving any subpoena, court order or OPRA request for a BWC recording before complying with it.
  - 1. The notification must contain the date the request was received, the deadline by which a response must be made, whether the agency intends to release or deny the request, and the justification for that decision.
  - 2. Provide the type of police action or activity depicted in the recording, including, but not limited to, whether the officer was involved in an investigative detention, an arrest, an interrogation of a suspect, a witness interview, a search, a protective frisk for weapons, or was using constructive or actual force.
  - 3. Indicate whether the recording is part of an ongoing criminal or internal affairs investigation or whether release of the recording potentially infringes upon a victim and/or juvenile privacy rights.
  - 4. The BWC coordinator or his/her designee will receive an acknowledgement. If no further communication is received within 72 hours, the BWC coordinator or his/her designee should respond to the request as deemed appropriate.
  - 5. Pursuant to the *Open Public Records Act* (N.J.S.A. 47:1A-5c and N.J.S.A. 47:1A-5d), the department will apply service fees for any extraordinary expenditure of time and effort to accommodate a request. The service fees will be based upon the actual direct cost of providing the service or extraordinary time. If the requester objects to the fee, the request is closed and access to the records is not granted.
  - 6. BWC footage requests, requiring a substantial amount of manipulation or programming of information technology, will be assessed a special service fee that shall be reasonable and shall be based on the cost for the labor cost of personnel providing the service, that is actually incurred for the programming, clerical, and supervisory assistance required, or both, if a request is for a copy of a record.
  - 7. The fee will be based at the lowest hourly rate of the personnel authorized to review/redact/approve the request.
  - 8. The BWC coordinator or his/her designee will provide the requestor an estimate before any copy is made.

- H. A BWC recording of an event or encounter that involves an investigation of a criminal offense shall not be shared with or provided or shown to any person, entity, or government agency, other than a law enforcement agency or officer or authorized civilian employee of such agency, unless such disclosure is required by the Rules of Court governing discovery in prosecutions, or by a court order, or unless the Chief of Police in consultation with the Camden County Prosecutor or his/her designee determines that the person's/entity's/non-law enforcement agency's/public's need for access outweighs the law enforcement interest in maintaining confidentiality.
  - 1. If disclosure of a BWC recording as part of the state's discovery obligations in a prosecution might present a danger to any officer or civilian (e.g., reveal an undercover officer, confidential informant, surveillance site, etc.), or might reveal confidential tactical information the disclosure of which might jeopardize future operations or officer safety (e.g., verbal codes or hand signals used to communicate information or instructions, techniques for interior movements and clearing rooms during execution of warrant, techniques for convincing persons to open doors during warrant execution, etc.), the Camden County Prosecutor or his/her designee shall take such steps as are appropriate and authorized by law and/or court rule to protect the information from disclosure, such as by seeking a protective order.
  - 2. A BWC recording tagged pursuant to subsections IV.H.2 through IV.H.9 of this general order shall not be accessed, viewed, copied, disseminated, or otherwise used without first obtaining the permission of the Camden County Prosecutor or his/her designee, or the Director of the Division of Criminal Justice or his/her designee. The Camden County Prosecutor or his/her designee, or the Director of the Division of Criminal Justice or his/her designee may authorize the Chief of Police and one or more supervisory officers to grant permission pursuant to this section to access, view, copy, disseminate, or otherwise use BWC recordings tagged pursuant to subsections IV.H.2 through IV.H.9
  - 3. The assistant prosecutor or deputy attorney general, or their designees, overseeing a use of force, pursuit resulting in death or serious bodily injury, or in-custody death investigation pursuant to *Attorney General Law Enforcement Directive No. 2019-4*, may in the exercise of sound discretion authorize a civilian or law enforcement witness to be given access to or view a BWC/MVR recording of the incident under investigation.
- I. Axon/<u>evidence.com</u> shall maintain a record of all BWC recordings that are accessed, viewed, copied, disseminated, or deleted. The Chief of Police shall cause a periodic audit of these records to ensure compliance with this general order. Minimally, the record keeping system shall document the following information and can be automatically maintained by the server:
  - 1. The date and time of access; and
  - 2. The specific recording(s) that was/were accessed.; and
  - 3. The officer or civilian employee who accessed the stored recording; and
  - 4. The person who approved access, where applicable; and

- 5. The reason(s) for access, specifying the purpose or purposes for access and specifying the relevant case/investigation number, where applicable.
- J. If an <u>original</u> recording is required for use in court or by another law enforcement agency, that recording shall not be released outside the restrictions established in this general order without the prior approval of the Chief of Police or his/her designee and only if a duplicate copy is retained by the department.
  - 1. Duplicate copies shall be maintained as evidence in accordance with this department's property and evidence guidelines.
  - 2. The evidence/property custodian shall ensure that any portable media used for duplicate recordings is properly stored away from magnetic fields (speakers, etc.) or other areas that may facilitate corruption in the property room.
- K. Officers shall not reproduce or store any recordings to any device or storage medium. This shall include, but not limited to, cell phones, electronic notebooks, etc.
- L. Prior to the destruction, erasing or deletion of any BWC recording, other than by automated retention, the BWC coordinator or his/her designee shall review the specific recording, as well as any relevant department investigation, supplemental reports, or any other reports in the case file to confirm proper retention schedule compliance.
- M. When seeking authorization to purge/erase BWC recordings being held for <u>evidence</u> <u>in criminal matters</u>, the Chief of Police or his/her designee must submit a destruction request to the Camden County Prosecutor's Office before purging/erasing any recordings. In <u>DWI cases</u>, consult with the municipal prosecutor before purging/destroying any DWI-related BWC recordings.

#### VI. DELETION REQUESTS

- A. Only the BWC coordinator or his/her designee can delete BWC recordings with the expressed consent of the Chief of Police or the Camden County Prosecutor's Office.
- B. If an officer has inadvertently recorded data that is private or in appropriate, a request to delete the recording should be made to their immediate supervisor as soon as possible.
  - 1. The recording shall not be viewed but the officer shall tag the recording as 'special privacy', and submit a report to their immediate supervisor, who will then forward such to the BWC coordinator. The actual BWC shall be taken out of service and turned over to the BWC coordinator for uploading. The officer shall be issued a spare device until it is returned.
  - 2. Depending on the circumstances, the internal affairs supervisor may investigate the incident.
  - 3. If an investigation is warranted, the Internal Affairs supervisor or his/her designee shall conduct the investigation, respecting all rights to personal privacy, having the BWC recording viewed only by an officer of the same sex, if necessary.

his/her designee shall notify the Chief of Police and request permission to delete the recording, if warranted.

Upon completion of the investigation, the Internal Affairs supervisor or

4.

## APPENDIX A CONSIDERATIONS AND LIMITATIONS

A camera doesn't follow an officer's eyes nor see as the officer sees – There can be a huge perceived difference between an officer's visual perception using all senses and the camera's field of vision.

<u>Some important danger cues can't be recorded</u> – Tactile cues that are often important to officers in deciding whether to use force are difficult for cameras to capture. Resistive tension by a suspect is a prime example.

<u>Camera speed differs from the speed of life</u> – Because of the time it takes for an officer's mind to process what is occurring, known as the reactionary curve, an officer can be half a second or more behind the action as it unfolds on the recording. Whether he/she is shooting or has stopped shooting, his/her recognition, decision-making, and physical activation all take time.

<u>A camera may see better that a human in low light conditions</u> – The high-tech recording capabilities of body cameras allows them to record with better clarity than the human eye in many low-light settings. Footage may be in sharper detail than an officer could perceive at the time the camera was activated. As an example, it may be evident that an object in a person's hand was a cellphone rather than a handgun.

<u>Your body may block the view or be aimed elsewhere</u> – Depending on location and angle, an officer's body parts (e.g., hands, arms, etc.) could block the recorded image. The officer may also be crouching forcing the camera to look downward.

A recording could encourage second-guessing – According to the United States Supreme Court in *Graham v. Connor*, an officer's decisions in tense, uncertain, and rapidly evolving situations are not to be judged with the '20/20 vision of hindsight', but in the real-world time of a shooting or other critical event. Recordings provide an almost irresistible temptation for reviewers to second-guess an officer's actions. Under calm and comfortable conditions, reviewers can infinitely replay the action, scrutinize it for hard-to-see details, slow it down, and freeze it. The officer had to assess what he/she was experiencing while it was happening and under the stress of his/her life potentially being on the line. That disparity can lead to far different perceptions.

Recordings can never replace a thorough investigation – A camera's recording should never be regarded solely as the truth about a controversial incident. It needs to be weighed and tested against witness testimony, forensics, the involved officer's statement, and other elements of a fair, thorough, and impartial investigation that takes human factors into consideration.

#### SUPERVISORY REVIEW OF DIGITAL VIDEO/AUDIO RECORDINGS

OFFICER / ID	OFFICER / ID (dual patrols only)	DATE OF REC	DATE OF RECORDED INCIDENT   I		INCIDENT/CASE NUMBER (if applicable)			
SUPERVISOR CONDUCTING REVIEW	UNIT/DEVICE NUMBER		□ BODY WORN CAMERA □ IN-VEHICLE CAMERA		END TIME			
PURPOSE OF THE REVIEW  PERFORMANCE EVALUATION INCIDENT SPECIFIC RANDOM/ROUTINE INTERNAL AFFA  OTHER (be specific)								
TYPE OF INCIDENT REVIEWED								
☐ MV STOP ☐ ARREST ☐ INVESTIGATIVE DETENTION ☐ DOMESTIC VIOLENCE ☐ INVESTIGATION ☐ MEDICAL TRANSPORT								
□ ARREST TRANSPORT □ POLICE RESPONSE □ OTHER								
DEMOGRAPHIC DATA:  RACE: AMERICAN INDIAN ASIAN BLACK PACIFIC ISLANDER WHITE OTHER  ETHNICITY: HISPANIC NON-HISPANIC GENDER: MALE FEMALE UNKNOWN								
Were proper radio and communications	CATIONS PROTOCOL FOLLOWED DU	RING THE INCIDENT?		YE	_	N/A		
2. WERE OFFICER SAFETY AND BEST PRACTICES OBSERVED THROUGHOUT THE INCIDENT?								
3. Was the officer courteous and respectful to the subjects throughout the encounter?								
4. Was the event accurately documented in CAD/RMS?								
5. If the event involved any subsequent law enforcement procedures, were all the required reports completed properly?								
6. DID THE RECORDER'S AUDIO AND VIDEO REMAIN ACTIVATED THROUGHOUT THE ENTIRE EVENT?								
7. WERE THERE ANY OFFICER-INITIATED CAMERA DEACTIVATIONS DURING THE INCIDENT?								
8. If there were deactivations during an event, were they done according to policy and properly documented?								
9. Was the officer's observed conduct free from any indication of racial or ethnic bias/discrimination?								
ACTIONS TAKEN OR RECOMMENDED								
☐ No action	ON PERFORMANCE NOTICE COMMENDATION TRAINING				GIVEN OR RECOMMENDED			
VERBAL COUNSELING GIVEN	REFERRE	D TO INTERNAL AF	FAIRS					
OTHER: (be specific)								
NARRATIVE (CONTINUE ON SEPARATE SHEET IF NE	CESSART							
REVIEWER'S SIGNATURE, ID AND DATE	0	FFICER'S SIGNATURE, ID AI	ND DATE					
	(N	OTE: THIS OFFICER'S SIGNATURE DOES	NOT IMPLY AGREEMENT, BU	T MERELY ACKNOWLEDGES AV	ARENESS OF THIS	REVIEW.)		

## **Berlin Police Department**

**Service • Integrity • Community** 



Michael Scheer Chief of Police

### **Body Worn Camera Program**

The Berlin Police Department has deployed the Axon Body 4 Body Worn Camera. The Berlin Council was instrumental in approving funding that allows this use of technology by our Officers. We take pride in our transparency and relationship with the public. While we know that wearing the body worn cameras helps promote trust within the community, we also use this equipment as a valuable tool for training and criminal investigations. This will allow our Officers to review incidents rather than relying solely on their memory of the events.

Supervisors will conduct reviews of body-worn camera recordings, so that we can better train our Officers and work with the community to ensure transparency and accountability. There are limitations to the use of body-worn cameras. While they do not capture every moment of an encounter, we believe their use has drastically enhanced our police service.





