



MAINE STATE POLICE GENERAL ORDER

E-128

SUBJECT: MAINE STATE POLICE POLICY ESTABLISHING THE MAINE STATE POLICE CROWD MANAGEMENT TEAM

EFFECTIVE DATE: 08.01.2020

EXPIRATION DATE: 08.01.2027

RECENT HISTORY: AMENDED (08.01.2020); NEW (11.09.2016)

DISTRIBUTION CODE: 2 (MAY BE PUBLICLY DISCLOSED)

APPLICABILITY CODE: S, Z

SIGNATURE OF COLONEL:

A handwritten signature in black ink, appearing to read "W. B. R.", is written over a light blue rectangular background.

I. PURPOSE

1. The purpose of this General Order is to establish the Maine State Police Crowd Management Team ("CMT").

II. POLICY

1. The policy of the Maine State Police is:
 - A. To select and train a CMT Leader and a sufficient number of Assistant Leaders to coordinate the CMT under the Training Unit of the Support Services Division.
 - B. Select, train, and equip a sufficient number of sworn members so that they can act as members of the CMT, when necessary;

- C. To provide operational guidance to personnel regarding crowd management during crowd events, including, but not limited to, public demonstrations and sporting events;
- D. To exercise crowd management with the reasonable level of direction and control to protect life and property, maintain or restore order, and to ensure that the Constitutional rights of all persons are protected;
- E. To use justified and reasonable force needed to conduct crowd management; and
- F. To plan and respond to crowd events utilizing the NIMS and the principles of the Incident Command System, including the use of the Maine State Police IMAT when appropriate.

III. DEFINITIONS

1. For the purposes of this General Order, the terms included in this section are defined as follows, unless otherwise indicated in the order.
 - A. "CDP". "CDP" is an acronym for "Center for Domestic Preparedness".
 - B. Crowd management. "Crowd management" means the use of techniques to manage a crowd event in a safe, orderly, and effective manner.
 1. Crowd management can be accomplished in part through coordination with event planners and group leaders, venue design and planning, traffic control, permit issuance, and review of similar previous events.
 - a. Additionally, crowd management may include crowd containment techniques, crowd dispersal tactics, and arrest procedures.
 - C. Crowd event. "Crowd event" means an assembly, either planned or spontaneous, involving a group of people.
 1. A Crowd Event may take the form of a rally, protest, parade, or march, as examples.
 - D. Crowd Management Team ("CMT"). "Crowd Management Team" ("CMT") means the team established by this policy that consists of sworn members of the Maine State Police who are deployed to provide an organized, disciplined response to crowd events that require or might require crowd management.
 - E. Planned crowd event. "Planned crowd event" means an event (such as a demonstration) whose organizers have planned and publicized, and, when applicable, obtained a permit in advance.

- F. Riot. "Riot" means (per 17-A M.R.S. sec. 503) an incident in which a person, together with 5 or more other persons, engages in disorderly conduct, as defined at 17-A M.R.S. sec. 501-A, either:
1. With intent imminently to commit or facilitate the commission of a crime involving physical injury or property damage against persons who are not participants; or
 2. When the person or any other participant to the person's knowledge uses or intends to use a firearm or other dangerous weapon in the course of the disorderly conduct.
- G. Spontaneous crowd event. "Spontaneous crowd event" means a crowd event occurring in a public location that was not planned or publicized, and, when applicable, authorized by a permit, in advance.

IV. PROCEDURE

1. TEAM SELECTION

- A. The Colonel shall select the CMT Leader and a sufficient number of Assistant Leaders to coordinate the CMT.
- B. A sufficient number of officers shall be selected within each field Troop and designated to perform CMT functions as needed.
 1. These officers shall receive additional periodic training, and shall serve in a primary response role to crowd events under the direction of the CMT Leader.

2. TRAINING

- A. The CMT Leader shall ensure that periodic mandatory training is conducted for all sworn members of the Maine State Police in order to ensure operational preparedness.
- B. Each CMT training session shall contain at least one of the following:
 1. A CMT training exercise;
 2. A scenario-driven/-based training event.
- C. All CMT training instructors shall complete crowd management training programs provided by the CDP.
 1. Specifically, CMT training instructors must complete the following programs:
 - a. Field Force Operations (FFO);

- b. Field Force Extrication (FFE); and
- c. Field Force Command (FFC).

D. All Commissioned Officers shall complete the Field Force Command (FFC) training provided by the CDP, as well as the in-service training provided to all sworn personnel regarding Field Force Operations (FFO).

3. CMT EQUIPMENT

- A. The CMT Leader shall be responsible for all equipment issued to personnel and stored at Maine State Police facilities.
- B. The CMT Leader, or designees, shall maintain inventory, inspect, and replace equipment and materials as deemed necessary.
- C. Additional CMT equipment may be issued to CMT members, including, but not limited to, shields, Hatch gear, and grenadier rigs.
- D. CMT members shall check, properly maintain, and care for all of their issued equipment.
- E. CMT equipment that becomes defective or does not function properly shall be reported by a member to the CMT Leader immediately.
- F. CMT members shall carry all issued equipment in their respective State-issued vehicles.

4. CMT ACTIVATION

A. Non-planned

- 1. Crowd events that cannot be effectively managed or controlled by on-duty members may require activation of the CMT.
- 2. The on-scene supervisor shall contact the CMT Leader, or designee, to request the activation of the CMT.
- 3. The on-scene supervisor shall immediately notify the Troop Commander and the State Officer of the Day, or, if they both are unavailable, the Operations and Support Services Majors, of the event that has led to the activation of the CMT.

B. Mobilization

- 1. On each occasion when the CMT is activated, CMT members shall report with their issued equipment to a staging area designated by the CMT Leader, or designee.

C. CMT operations upon arrival at the scene of an event

1. Upon arrival at the scene of an event, the CMT Leader, or designee, shall select a location for in-briefing and staging.
2. The Incident Commander shall brief the CMT Leader on all available information about the event to which the CMT has been assigned or is responding.
 - a. Once the briefing has occurred, the CMT Leader, or a CMT Assistant Team Leader, shall assist the Incident Commander to formulate a crowd management plan.
3. The CMT shall operate in accordance with training under the direction of the CMT Leader or Assistant Leader, who shall coordinate with, and support the objectives of, the Incident Commander.

5. DUTIES FOLLOWING ACTIVATION OF THE CMT

- A. At the conclusion of a CMT activation, the CMT Leader, or designee, shall conduct a debriefing with all CMT members present.
- B. The Leader of the CMT, or designee, shall complete a Supplemental After Action Report describing the CMT's actions during the event.
 1. The report shall be forwarded to the Lieutenant of Special Services.
 2. The report shall include, at a minimum, the following:
 - a. A description of the event to which the CMT was assigned or responded;
 - b. Relevant background or contextual information about the event;
 - c. A description of the manner in which the CMT deployed upon arrival at the event;
 - d. A description of the actions taken by the CMT while members were at the event;
 - e. An account of all equipment that was expended, damaged, or lost during the event; and
 - f. An account of all known injuries that resulted from the event, to CMT members and civilians.
- C. A sworn member who was assigned or responded to a crowd event, and who used force during the assignment or response, shall:
 1. Complete all applicable Use of Force reports, including, but not limited to, Maine State Police Use of Force Report form; and

2. Comply with any and all other applicable provisions of the **MSP GO M-1, MAINE STATE POLICE POLICY REGARDING THE USE OF FORCE.**

All Use of Force reports must be forwarded to the Training Lieutenant through the CMT Leader.

NOTICE

THIS GENERAL ORDER IS FOR USE OF THE MAINE STATE POLICE AND NOT FOR ANY OTHER AGENCY. THE GENERAL ORDER IS NOT INTENDED TO BE RELIED UPON BY ANY OTHER INDIVIDUAL OR PRIVATE OR PUBLIC AGENCY. THE GENERAL ORDER EXPRESSLY DOES NOT CREATE, AND IS NOT INTENDED TO CREATE, A HIGHER LEGAL STANDARD OF SAFETY OR CARE IN AN EVIDENTIARY SENSE WITH RESPECT TO THIRD-PARTY CLAIMS. VIOLATIONS OF THIS ORDER ONLY MAY FORM THE BASIS FOR ADMINISTRATIVE SANCTIONS BY THE MAINE STATE POLICE.