Pueblo County Sheriff's Office			
General Order			
Policies and Procedures Manual			
Pueblo County Sheriff's Office			
Section 2			
Part 8	Subject: Workplace Violence and Harassment		

Authority

This policy is issued pursuant to Sheriff David J. Lucero's directive in which authority to manage and direct all activities connected with the Workplace Violence or Harassment is delegated to the Administrative Captain.

Purpose

To provide employees with an environment free from harassment, direct or indirect threats, intimidation, and violence perpetrated by another employee. Because of the nature of this organization, members may be exposed to such conditions perpetrated by persons outside the Office who may be encountered in the course of daily business.

Definitions

Harassment

The act of someone creating a hostile work environment through unwelcome words, acts, or physical contact. Matters of appropriate discipline or corrective action taken by a supervisor are not considered harassment.

Threat

An expression of one's intent to cause harm. Threats include:

- Direct: A direct threat involves a specific intention to harm an identified individual or individuals. Example: "I'm going to come to work tomorrow and kill Jim."
- Conditional: A conditional threat has the word "if" in the sentence. A conditional threat is intended to happen after a certain circumstance occurs. Example: "If they fire me, I will come back and get them."
- Veiled: A veiled threat is a subtle threat. The person does not come right out and say that he is going to do harm but they allude to it. This can be a difficult threat to discern. Example: "They are pushing me so hard that I'm not sure what I'm capable of."

Workplace Violence

A spectrum of behaviors, including overt acts of violence, threats, and other conduct that generates a reasonable concern for safety from violence, where a nexus exists between the behavior and the physical safety of employees and others (such as customers, clients, and business associates), on-site, or off-site when related to the organization.

Domestic Violence

An act or threatened act of violence upon a person with whom the actor is or has been involved in an intimate relationship. Domestic Violence also includes any other crime against a person, or against property, including an animal or any municipal ordinance violation against a person or against property including an animal when used as a method of coercion, control, punishment, intimidation, or revenge directed against a person with whom the actor is or has been involved in an intimate relationship.

Intimate relationship

A relationship between spouses, former spouses, past and present unmarried couples, or persons who are parents of the same child regardless of whether the persons have been married or have lived together at any time.

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Workplace Violence Prevention

All employees will follow Colorado Revised Statutes for most responses or reactions to actions taken, the goal of this policy is to increase awareness, increase safety, increase security, decrease injury and decrease the likelihood of a tragic event in our organization.

This Office supports the concept of Run, Hide and Fight. Non-law enforcement personnel and citizens working or visiting any office building of the Office are encouraged to protect themselves in the event of an emergency. This Office supports the concepts of running away from a threat when safe to do so, hiding from a threat when safe to do so and as a last resort stopping the threat with the means believed by a person at the time to be necessary to stop the threat.

In most cases the return from any emergency condition is organized and in complete control of the commissioned deputies in charge. All orders will be followed that are ethical and legal to do so. Rarely, the emergency is so great and overwhelming to resources including communication that immediate response by individuals or individuals working in groups is warranted to save lives. It is in anticipation of such an event as unlikely as it is or as related by contemporary training that RUN, HIDE and FIGHT may be warranted. All other policies and direction given regarding emergencies, evaluations and codes will be adhered to and are supported by this policy, when there is confusion regarding an imminent threat to your life or the life of another choose the option most likely to preserve your life or that of another.

Notifications

The section of Fire/Safety is charged with developing tools to notify key personnel and supervision of possible threats to any sheriff's office property or venue. Notifications should contain facts and a way to identify the person or other threat and specific timely knowledge of events.

Harassment Issues in the Workplace

Members will not harass, embarrass, intimidate, provoke, or discriminate against members of the Office while on or off-duty.

If the member is comfortable with doing so they should directly inform the person who is engaging in the harassing conduct that such conduct is offensive and must cease. If the conduct continues or the conduct is deemed by the effected member(s) to be serious, the member should report the incident to their direct supervisor.

If the conduct involves the reporting employee's immediate supervisor, they must report the incident to the next higher ranking supervisor or to the Inspector of The Office of Professional Standards.

Supervisory members will not tolerate, or participate in, any form of harassment or discrimination. Supervisory personnel failing to act upon a complaint shall be deemed in violation of this policy and subject to disciplinary action.

Weapons at Departmental Hearings

No employee who is the subject of a disciplinary or a pre-disciplinary hearing or other similar meeting shall be armed with a weapon before, during or after such a hearing or meeting. This includes the location of the hearing or meeting and the grounds surrounding the location.

Weapons at Departmental Interviews

At the discretion of the assigned investigator, a commissioned employee may be barred from being armed during an interview relating to any internal matter.

Weapons at Facilities

No employee who is a defendant in a criminal action, or is a party involved in a civil action involving domestic relations, child custody or support, or other similar actions involving the family unit, shall be armed with any weapon in or around any Sheriff's Office, court, social service agency, or other facility where such action is being heard/tried without the direct permission of the appropriate bureau captain, chief, sheriff or undersheriff. This restriction is limited to the times immediately before and after the action is heard/tried, and during the meeting or hearing.

Warning Signs of Potentially Violent Individuals

Early Intervention: While it is the responsibility of supervisory personnel to address employees' work-related

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behavior, all employees must be responsible for recognizing a threat or potential threat and informing a supervisor of such a threat. Early intervention is important in assuring a safe and secure work environment, free of threats by other employees.

<u>Examples of Warning Signs:</u> There is no exact method to predict when a person will become violent. One or more of the following warning signs may be displayed before a person becomes violent, but they do not necessarily indicate that a person will become so. A display of these signs should trigger concern, as individuals experiencing problems usually exhibit them.

- 1. Irrational beliefs or ideas
- 2. Verbal, non-verbal, or written threats or intimidation (Bullying)
- 3. A fascination with weapons and/or acts of violence
- 4. Expressions of a plan to hurt himself or others
- Externalization of blame
- 6. Harboring grudges
- 7. Unreciprocated romantic obsession
- 8. Inability to adapt to changes in marital status or custody changes
- 9. Taking up much of a supervisor's time with behavior or performance problems
- 10. Fear reaction among co-workers or clients
- 11. Drastic changes in the belief system
- 12. Displays of unwarranted anger
- 13. New or increased source of stress at home or work
- 14. Inability to take criticism
- 15. Feelings of being victimized
- 16. Intoxication from alcohol or other substances
- 17. Expressions of hopelessness or heightened anxiety
- 18. Productivity and/or attendance problems
- 19. Violence toward inanimate objects
- 20. Stealing or sabotaging projects or equipment
- 21. Lack of concern for the safety or others
- 22. Increase in traffic accidents and/or erratic driving.

Prosecution of Acts of Violence

Threats, threatening behavior, or acts of violence against employees, visitors, guests, or other individuals by anyone on Sheriff's Office grounds will not be tolerated. Violators will be prosecuted and/or disciplined, which may include dismissal.

Immediate Response to Violent Actions

Any person who makes substantial threats, exhibits threatening behavior, or engages in violent acts on Sheriff's Office grounds shall be removed from the premises as quickly as safety permits, and shall remain off Sheriff's Office grounds pending the outcome of an investigation. The Sheriff's Office will initiate an appropriate response. This response may include, but is not limited to, suspension and/or termination of employment, reassignment of job duties, and/or criminal prosecution of the person(s) involved.

Preventing a Threat

No existing Pueblo County Sheriff's Office policy, practice, or procedure should be interpreted to prohibit decisions designed to prevent a threat from being carried out, a violent act from occurring, or a life-threatening situation from developing.

Reporting Issues of Workplace Violence

All employees shall immediately report any threats or acts of violence to a supervisor. This is especially important when another member of the Sheriff's Office makes the threat or act of violence.

Even without an actual threat, personnel shall report any behavior they have witnessed which they regard as threatening or violent, when that behavior is job related or might be carried out on a Sheriff's Office controlled site, or is connected to their employment with the Sheriff's Office. Employees are responsible for making this report regardless of the relationship between the individual who initiated the threat or threatening behavior and the person(s) who were threatened or were the focus of the threatening behavior.

Protection Orders

All individuals who apply for, or obtain, a protective or restraining order which lists Sheriff's Office property or

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locations as protected areas must provide the appropriate division captain with a copy of the petitions and declarations used to seek the order, a copy of any temporary protective or restraining order which is granted, and a copy of any protective or restraining order which is made permanent.

In the event a restraining order is issued, whether temporary or permanent, the Sheriff's Office is under no obligation to accommodate the restrained employee. An order that prohibits the restrained employee and the petitioning employee from being in the same location/vicinity will not be knowingly violated by any Sheriff's personnel.

Employees assigned to the same division or facility will not be placed into such a position that they may be in violation simply by reporting for duty. The Sheriff's Office will use its own discretion in re-assignment of the restrained employee. Unless placed on administrative leave, the restrained employee may only be paid by using vacation and/or compensatory time, unless the use of sick leave is appropriate.

If the restraining order prohibits the carrying of a firearm or other weapons, the Sheriff's Office is under no obligation to accommodate any member by allowing them to carry a weapon while performing their job assignment, even if that assignment requires it as part of their essential functions.

Acting in a Commissioned Capacity

This policy does not apply to any commissioned personnel of the office acting as a commissioned peace officer, unless such commissioned peace officer is a party in an action as described above. An example: A commissioned peace officer is party to a civil action or is the defendant in a criminal action.

Inter department Relationship

It is recognized that romantic relationships may develop between employees and that those relationships may have difficulties. When such difficulties become known, supervisors of the involved employees must monitor the situation for the sole purpose of attempting to prevent incidents of violence.

Workplace Disputes

Though a dispute in the work place may be between friends or relatives, criminal acts must be treated as criminal. Victim employees will be strongly encouraged to pursue criminal charges, and no employee shall lessen the severity of any charges because of a personal relationship with the offender.

Care of Victims

The needs of the victim in any case will always be a priority when investigating workplace violence crimes.

Risk Assessment

When a threat has been made, it must initially be treated as real. Sheriff's Office resources will be consulted to determine the level of risk posed by the threat maker.

Notification of Potential Threat

Supervisors who work in an area where problems may occur should be notified of the potential threat.

Victim(s) Warned of Threat

Once the threat has been evaluated, the potential victim(s) may be warned. The decision not to warn is a serious one, not to be taken lightly. Any evidence to support not notifying must be weighed against the potential victim's right to know about the threat. Though the work place threat may not be real, the threat away from work could be.

Security/Proper Identification

All employees must be alert to what is occurring in their areas. Unrecognized or unauthorized persons in an area must not be allowed to move about freely and unchallenged. No person shall be permitted to move about any Sheriff's Office facility without an identification tag clearly displayed. Deputies in full uniform and officially reporting for duty are exempt; deputies in soft clothing must have identification clearly displayed.

All sheriffs' personnel working in other capacities and official county employees will have identification as described. Only the official shift supervisor or command personnel can make emergency changes to this order, i.e. A mass response to a secure part of the jail by first responders in response to an actual incident. As soon as is practical and in preference at the time of the emergency a count of all personnel going in and out is

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performed and documented. As soon as possible a notification to command personnel must occur that security systems were compromised for documented reason.

Awareness of Situations/Individuals

- 1. One of the primary dangers in dealing with employees is the failure of other employees to recognize or accurately assess potential problems. An employee who is prone to venting might not be recognized as a threat because the employees who hear the venting might not perceive what is actually being said.
- 2. Not all work place violence problems stem from employees. Former employees and outsiders can be as much of a threat, especially in a public or semi-public building. Each provides a unique type of
- 3. While former employees may be recognized as a threat, they are also aware of the routine of activity in and around a building where they formerly worked. In addition, they know the layout of the building(s).
- 4. Outsiders are generally not familiar with most buildings, but they are usually not recognized as a threat. It is only when such a person displays a weapon, or makes some other overt act, that the threat becomes apparent.

Awareness of Termination Situations

In the event of a termination of employment, the relevant details should be considered to determine if security of Sheriff's Office facilities should be increased. This can also be considered in cases pending investigation where a potential for violence exists.

Completion of Incident Report

When an incident occurs involving the use, or threatened use, of violence in the work place, the victim(s), witness(es), and supervisor(s) will complete the appropriate report as soon as possible. This report will be reviewed by The Office of Professional Standards to assess the situation and the danger to employees, and decide upon an appropriate course of action.

Internal Affairs Report Information

The following information must be included in the report, if known:

- 1. The name of the threat-maker, and his relationship to the Sheriff's Office and/or the recipient of the threat.
- 2. The names of any victims, witnesses and potential witnesses.
- 3. The date, time and location of the incident.
- 4. The activities of each person involved immediately prior to the incident.
- 5. The specific wording of the threat.
- 6. Description of any physical actions that might substantiate an intention to follow through with the threat.
- 7. Description of the threat-maker's appearance (physical, emotional).
- 8. List any other persons, including supervisors, involved, along with their involvement.
- 9. How the incident ended.
- 10. What happened to the threat-maker after the incident.
- 11. What events, past or present, may have triggered the incident.
- 12. What steps have been/are being taken to prevent the threat(s) from being carried out.
- 13. How could this incident have been prevented, now and in the future.

Post-Incident Management Supporting Employees

Helping employees deal with the post-incident consequences of a work place violence incident is the proper thing to do. All personnel are encouraged to support such victims, giving them the understanding and compassion they need and deserve.

Debriefing

In the event of a work place violence incident involving Sheriff's Office personnel, a debriefing on the incident will be helpful within 48 hours after the incident, and all affected employees should be included. The debriefing should include discussions of the cause of the violence, employee expectations, and a plan of action regarding the incident.

Employees needing further assistance must be made aware that such assistance is available to them. A second debriefing should be held for the immediate co-workers regarding the incident, and on how to communicate with the victim(s) upon returning to work.

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Support of Victims

It must be made clear to all personnel, and especially to the victim, that the victim has the support and backing of the Pueblo County Sheriff's Office. Personnel must know that the Sheriff's Office does not condone violence against employees, especially by other employees. Victims must also know that the Sheriff's Office supports them in all decisions they make regarding prosecution of the threat-maker.

Post-Incident Evaluation

Should an incident of workplace threats or violence occur, the Sheriff's Office will conduct a post-incident evaluation to discuss what occurred before, during, and after the incident. Any and all opportunities to prevent a re-occurrence must be considered.

Post Separation Incidents

An incident of workplace violence may occur after the perpetrator's employment has ended. Many times, employees have left employment unwillingly, such as through termination, disputed disability or inability to work, or another negative condition.

Though there may have been no violence issue at the time of separation, a later incident that significantly affects the former employee could be the trigger that begins a turn to violence. Among these significant incidents are changes in health, changes in marital or family status, a lack of success in appeal hearings or court cases, and many more. The key factor to consider is whether the incident significantly affects the perpetrator.

By Order Of The Sheriff

David J. Jucero

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